## COMMITTEE HEARING

BEFORE THE

## CALIFORNIA ENERGY RESOURCES CONSERVATION

AND DEVELOPMENT COMMISSION

In the Matter of:	)
	)
Informational Proceeding and	) Docket No
Preparation of the 2007	) 06-IEP-1
Integrated Energy Policy	)
Report	)
	)

CALIFORNIA ENERGY COMMISSION

1516 NINTH STREET

HEARING ROOM A

SACRAMENTO, CALIFORNIA

FRIDAY, MAY 12, 2006 9:00 a.m.

Reported By:

Peter Petty

Contract No. 150-04-002

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

## COMMITTEE MEMBERS PRESENT

Jackalyne Pfannenstiel, Vice Chair Presiding Member

John Geesman, Commissioner, Associate Member

HEARING OFFICER, ADVISORS

Timothy Tutt, Advisor

Melissa Jones, Advisor

ALSO PRESENT

Steve St. Marie Representing Commissioner John Bohn, CPUC

STAFF PRESENT

Lorraine White

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1	PROCEEDINGS
2	9:10 a.m.
3	VICE CHAIR PFANNENSTIEL: Good morning.
4	This is the scoping hearing for the 2007
5	Integrated Energy Policy Report. I am
6	Commissioner Jackie Pfannenstiel, and to my right
7	is Commissioner John Geesman. We will be the IEPR
8	Committee for this cycle of the report.
9	To my left is my advisor, Tim Tutt, and
10	next to Tim is Steve St. Marie, who is the Advisor
11	to Commissioner John Bohn of the Public Utilities
12	Commissioner. Commissioner Bohn will be joining
13	us as a collaborative invited guest, I guess we
14	would say, in this scope in the entire 2007
15	proceeding.
16	To Commissioner Geesman's right is his
17	Advisor, Melissa Jones.
18	This is an opportunity for us to think
19	about the entire 2007 proceeding. We're beginning
20	in 2006 with both an update of the 2005 IEPR and,
21	as we are able to do in even numbered year, to
22	identify issues that are, that were perhaps raised
23	or, or implied in the 2005 IEPR, but also ones
24	that we believe need to be addressed more, more

fully through the 2007 process.

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1	So today we're going to be talking abou	ıt
2	the issues, talking about the process, and	

- 3 primarily hearing from the interested parties. 4 we welcome your participation.
- 5 Opening comments, Commissioner Geesman?
- 6 No. Then I'll turn it over to Lorraine.
- PROJECT MANAGER WHITE: Again, my name is Lorraine White. I'm the Project Manager for 8 this cycle's Integrated Energy Policy Report 9 10 proceeding, and I look forward to seeing a lot of 11 you in the months ahead, as we go through this process and help the state address some of the 12 most critical issues that it's facing related to 13

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energy.

- 15 For those who are participating outside of this Commission hearing room, we have the call-16 17 in number, and then also, to assist you as we go 18 through this discussion, we are Webcasting this 19 hearing. That Webcast can be found at our Energy 20 Commission Website. The url is presented there. 21 And for those who are on the Webcast only, if you did want to call in there will be an opportunity 22 23 for public comment, including those on the phone,
- 25 Just to briefly go over the agenda for

towards the end of the, the hearing.

1 all folks. I'm going to go ahead and cover in

- 2 general terms an overview of the Integrated Energy
- 3 Policy Report proceedings, what our basic
- 4 requirements are, and what the 2007 Integrated
- 5 Energy Policy Report Committee's proposed scope
- 6 will entail, as well as the, not only the, the
- 7 long-term items, but then the short-term items
- 8 that we'll be covering in our 2006 review.
- 9 Afterwards, we're going to ask to
- 10 receive your comments and to have a, a dialogue.
- 11 Some have already informed me that they would like
- 12 to speak, and so I've identified those
- stakeholders, but then we'll also open up the
- 14 discussions for general comments for those of you
- 15 who would also like to address issues before the
- 16 Committee.
- 17 The Energy Commission is tasked under
- 18 Senate Bill 1389 and in our statutes to every two
- 19 years evaluate and assess and forecast the state's
- 20 energy supplies, demands, and prices. This is to
- 21 affect all aspects of the energy industry and
- those that participated and the users in, in the
- 23 state of those resources.
- 24 In the evaluation and assessment and
- 25 forecast of these resources, the demands and the

price, we're tasked with also identifying the most

- 2 critical and pressing issues that are facing the
- 3 state and developing energy policies that will
- 4 allow us to conserve those resources, protect the
- 5 environment, ensure energy reliability,
- 6 deliverability, serviceability, enhance the
- 7 state's economy while protecting public health and
- 8 safety as well as the environment.
- 9 As part of this process, we engage
- 10 members of the public, stakeholders, we consult
- 11 with state, federal and, and local agencies, and
- 12 we ask that you participate, bring your
- information into our proceeding and expand our
- 14 knowledge, and then assist us in crafting the
- appropriate policies that we'll need to
- promulgate. And as I said earlier, we're asked to
- do this every two years, on the odd years.
- 18 In this particular proceeding, our focus
- 19 has been, as we stated in the appendix for the,
- 20 the notice calling for this hearing, that we would
- 21 like to diversify our energy portfolio even more
- 22 to provide for greater reliability, price
- 23 protection, environmental improvement, not only
- for the electricity and natural gas sectors but
- also for the transportation sector.

And specifically here I've called out 1 2 the electricity and natural gas sectors because in 3 the, in the notice we, we called out ensuring that 4 we are implementing the loading order; that we 5 incorporate our policies and we print also the 6 loading order into the long-term procurement proceedings; that we continue to address adequate system integration of these resources to ensure 8 reliability and deliverability of the resources; 9 and that we identify the needed mechanisms to 10 11 achieve the stated goals that we have been 12 identifying and, and recommending for the last several years. 13

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The same sorts of things apply to transportation, but as I'll discuss even further in, in my chat here, the state his being tasked specifically to look at particular alternative fuels and identify how we may be able to bring those into the marketplace and have them provide needed services for state residents and companies and the economy.

One of the fundamental requirements of the Integrated Energy Policy Report proceeding is to evaluate the environmental performance report of the energy sector and identify ways in which we

1 can improve the environmental performance of the

- 2 system itself and its, the use of the resources.
- In this particular proceeding we're
- 4 going to be building on our previous work related
- 5 to climate change and air quality issues as a way
- of trying to address a, a variety of, of
- 7 consequences associated with energy production and
- 8 use. Identify those types of mechanisms and
- 9 strategies that can actually protect the resources
- 10 that we have, and hopefully improve them, as well,
- as well as looking at opportunities to invest our
- dollars into meaningful and effective research and
- development.
- In addition to the overall IEPR
- 15 requirements, the legislation also directs the
- 16 Commission, as appropriate, to do an energy policy
- 17 review, and these would be done every two years in
- 18 the even years. The review can relate to an
- 19 update of information in the preceding year's
- 20 Integrated Energy Policy Report recommendations,
- or it can be an opportunity to raise new issues
- and to scope out what those issues might be. The
- 23 Committee has identified four particular topic
- 24 areas that fall within these two categories as
- 25 part of our 2006 review.

The first is to address issues related
to the renewables portfolio standards; to address
issues related to load management; to summarize
the findings in the AB 1007 report regarding the
alternative transportation fuels plan; and to look
at smart growth and smart community issues.

In terms of the RPS issues, we are going to be yet again looking at the progress to date on process changes that can improve the RPS objectives and ensure that we are effectively reducing the complexity in the process, increasing the transparency, and streamlining the compliance requirements. In this way, we're hoping that we're much more capable of procuring renewables more quickly and efficiently and bringing them to bear within the stated goal time periods.

Part of this will ensure, will mean that we have to address the infrastructure issues and ensure strategies that will allow us to more fully integrate the renewable resources within the system. And then, of course, there is issues of financing and funding for renewables that allow them to be cost competitive. As part of this we'll also look at what it's going to take to actually implement these strategies, and that may

1 include regulatory and legislative changes.

management review.

The second issue we're going to be
looking at is load management. Oh, and, and
before I forget, Heather Raitt is going to be
leading the Energy Commission's staff's efforts on
the RPS proceeding, and she's right here if anyone
would like to meet her. And Mike Messenger is
going to be leading staff's efforts on the load

In terms of this, we're going to be looking at the status of the demand response implementation and what, what the strategies are, how effective they are, and what types of things may be done to better improve the load management objectives of the state. As part of this, we'll also look at the possibility of implementing load management standards. The state already had load management standards, so we will be considering the options associated with adopting new ones or modifying the existing ones that we have.

The AB 1007 report is specified in legislation that was adopted last year. We're specifically tasked with developing a Alternate Transportation Fuels Plan based on a series of criteria that are established within a full fuel

1 cycle analysis. This is focused primarily on

- 2 emissions, air emissions, but also will consider
- 3 water quality issues and, and other issues related
- 4 to the environmental consequences of the use of
- different fuels as we're, we go forward in this
- 6 analysis.
- 7 We're specifically tasked with taking
- 8 information about the current status of the market
- 9 for transportation fuels, the technological
- 10 capabilities of new fuels, the environmental
- 11 characteristics of these fuels, and identifying
- for specific years what, what goals the state
- should be pursuing for the penetration of
- 14 alternative fuels in the transportation sector.
- 15 And in order to achieve those goals, identifying
- 16 effective policies, regulations and market
- 17 strategies that can be implemented over the next
- 18 few years.
- In this particular IEPR review for 2006,
- 20 we'll provide a summary of that report. The AB
- 21 1007 report will actually be coming out and
- completed by December, so a summary in advance of
- the final report will be provided in the 2006
- 24 review.
- The fourth topic area is related to

transportation, it's related to a lot of things,

- 2 actually. It's smart growth and smart
- 3 communities. It's not a new concept or a new
- 4 topic, but we haven't actually talked about it for
- 5 a while. And it is a nexus in which we can take
- 6 land use decisions and better understand their
- 7 consequence to energy and the energy sector. And
- 8 the opportunities within these smart growth and
- 9 smart community strategies for identifying
- 10 opportunities to implement distributed renewable
- 11 generation, and also improve the efficiency of
- the, of communities as it relates to energy.
- 13 As part of this, we'll be taking a look
- 14 at the existing body of work and providing an
- 15 update on, on what is known about that, and
- 16 working closely with the Office of Planning and
- 17 Research.
- I hope folks have the notice. I
- 19 actually copied this out of the notice, it might
- 20 be a little hard for some to see. But I wanted to
- 21 just briefly cover the proposed schedule. And as
- 22 I'm saying, this meeting is about discussing
- 23 what's being proposed for purposes of refining it
- in a final scoping order, including our schedule,
- 25 and some of the products that we've identified

1 here.

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2 Today is the kick-off meeting, trying to 3 get your input and ideas about what the, the 4 Commissioners here should be considering as part 5 of the Integrated Energy Policy Report proceeding. 6 And over the several, the next couple of months doing the analysis and holding public workshops on what those topics are and how we can be addressing 8 them, with the objective of, by the end of 9 November 2006, adopting our 2006 update/review. 10 11 All the while that we're working on the, the review topics, we will also be initiating work on 12 the over-arching 2007 Integrated Energy Policy 13 14 Report requirements, including our update of the 15 supply/demand and price forecasts, trying to identify issues within those in the deliverability 16 of energy in the state, and so as part of this 17 discussion today we would like also not your, not 18 19 just your comments on the short-term issues and topics, but the topics that we should be looking 20 21 at over the next 18 months, as well. Ultimately, the Commission is tasked 22

Ultimately, the Commission is tasked with adopting the final 2007 Integrated Energy Policy Report in November of 2007. So over the next 18 months we should have quite a bit of fun.

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1 And just to remind folks of the call-in
2 number and the Webcast address.
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- 3 I'd like to open it up at this point for 4 questions on what I've, I've discussed so far, and 5 in particular why we have Mike Messenger here and, 6 and Heather Raitt, if there are particular comments that people would like to make or questions they'd like to ask, I ask that you come 8 to the podium here in the front, make sure the 9 little green light's on, and if there is anyone 10 who would like to come forward. 11
- Okay. Well, if that's the case, then
  we'll go ahead and get started, if the
  Commissioners are all right, with --

15 VICE CHAIR PFANNENSTIEL: Sure.

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16 PROJECT MANAGER WHITE: -- the rest of
17 the agenda. And I think now, really, is just a,
18 an opportunity for others to come forward and, and
19 describe what you would like to see in the
20 scoping, in the scope of the 2007 IEPR.

I have a couple of blue cards. Besides
the people on the agenda already, I have a couple
of blue cards from people who have indicated
they'd like to speak, so if you want to fill some
out, I, I think there are some in the back. But

1 why don't we start with Joe Sparano. Is Joe -- I

- 2 didn't see him here yet.
- 3 Okay. Let's go to Gary Schoonyan, who I
- 4 think is speaking instead of Manuel Alvarez, from
- 5 Southern California Edison.
- 6 MR. SCHOONYAN: Operating error right to
- 7 start with, that's, that's not a good sign.
- 8 My name is Gary Schoonyan, I represent
- 9 the Southern California Edison Company, and I
- 10 wanted to kind of preface my comments, which will
- 11 hopefully be brief, with the fact that we
- 12 appreciate the opportunity to come before you and,
- 13 and look forward this iteration to work closely
- 14 with you as, as we develop energy policies going
- 15 forward.
- 16 We've reviewed the draft schedule and
- scope and, as it indicates, you're looking at both
- 18 short-term and long-term issues. Both are, are
- 19 very important. However, from our perspective,
- the primary focus of, of the effort probably
- 21 should be on the longer term issues. This is
- 22 pretty much exemplified in the statute that
- created the IEPR that, that talks about major
- trends and issues facing the state.
- 25 A cornerstone of this effort going

forward, from our perspective, is the need for all

- 2 participants, all LSEs, all generators, to be
- 3 treated the same throughout the process, same with
- 4 regards to submitting information to the
- 5 Commission, the same with regards to how that
- 6 information is conveyed outside the Commission.
- 7 With regards to the 2007 scope, the
- 8 items that Lorraine had talked about, I'm going to
- 9 just briefly discuss a couple. One had to do with
- 10 the loading order, and I am not going to chastise
- or complain about the loading order. It's been a
- 12 very beneficial and is a very beneficial effort
- 13 going forward. However, what we are a little bit
- 14 concerned about is the prescriptive nature of, of
- 15 more and more things being prescribed and there's
- 16 fewer and fewer options.
- I think we're all aware that within the
- 18 state of California there's no new nuclear, no new
- 19 coal, no new large hydro. We do all the energy
- 20 efficiency demand response for, we do renewables.
- 21 Those are all very important things, and we're not
- suggesting that, that there be some retreat from
- 23 some of those things. However, from our
- 24 perspective, there needs to be a focus on
- 25 developing and expanding options, different types

of approaches moving forward, rather than

- 2 contracting and restricting those that, that
- 3 currently exist.
- 4 There is also an indication with regards
- 5 to the integration of generation and transmission
- 6 system planning. And although this isn't a --
- 7 well, I'll, just from personal experience.
- 8 Having, having tried to do this for five years in
- 9 an integrated environment when I was Chief
- 10 Planning Engineer at Edison, it is a very
- 11 difficult process, and that was in a fully
- integrated environment. When you layer on the
- 13 competitive nature of the, of the systems that
- 14 exist today, it is going to be extremely
- 15 difficult.
- That's not to say something shouldn't be
- 17 pursued along these lines, but it's our hope that,
- 18 that what comes out of this is a better
- 19 understanding of the attributes and
- 20 characteristics of those types of facilities and
- 21 some of the subjective trade-offs that, that could
- be made, as opposed to any attempt which I, I'm
- 23 going to say will most likely be unsuccessful, any
- 24 attempt to develop some, some grandiose model or
- 25 something in order to actually do detailed

prescribed assessments of this. So, a caution
there.

I mentioned long-term issues, and a couple of things percolate up that I would like to at least suggest be, be considered as part of the 2007 IEPR. One has to do, and it gets back to this expanding options. There ought to be some consideration, I think, at some point to the use of clean coal in California, as opposed to -- and, and I'm not saying that there's an outright restriction of it in the laws but pretty much at this point it's something that, that really isn't considered. There needs to be some recognition of clean coal in California.

Along the, the lines of, of climate change, which is an issue here, there are a couple of things, observations and considerations that the Commission at some point, and the state at some point, from our perspective, need to address. One, and, and this is being addressed to a certain extent, is to continue the aggressive development of technologies which will support a clean energy future, as opposed to just purely mitigation approaches, we need to be aggressively pursuing various technologies that cannot, will not only be

1 used within the state but outside the state.

As we're all aware, climate change is a
global issue, and realizing that is the second
consideration that, at least from our perspective,
needs to be thought about at some point in time.
And that is adaptation associated with climate
change. All of the focus to date has been on
mitigating the creation of greenhouse gases. The
fact of the matter is I think we're all aware of

what's going on on a global basis with regards to the expanding economies of, of a number of large nations.

The fact of the matter is there, in all likelihood there will be some increase in temperatures that we're going to have to contend with, and one of the big issues facing the state is that 70 percent of our water needs that are served by snow pack and the orderly run-off of snow pack, there will likely be, and from what I've read in the, the climate action team, significant reductions in the amount of snow pack with just minor increases in temperature, as well as higher levels of run-off in a more uncontrolled fashion.

25 The Water Action Plan, which I commend

1 the Commissions for, for looking at, is a very

- 2 important element, but at least my understanding
- of it, it just focused on conveyance and
- 4 consumption. It did not address the issue of
- 5 water storage or, or what you're going to do with
- 6 regards to the fact that if, what happens if 50
- 7 percent of the snow pack goes away, where is this
- 8 state going to get the water to support, you know,
- 9 our growing economy both from an agricultural as
- well as a business perspective.
- 11 And along those lines -- well, I'll just
- 12 conclude with that. I, I don't have any real
- 13 suggestions associated with that other than the
- fact that someone needs to start looking at that,
- 15 because that is probably one of the biggest issues
- going forward over the long haul.
- 17 With regards to the 2006 update, there
- 18 were four issues addressed. I'm only going to
- 19 address two or three of them. One had to do with
- the renewables. There were a number of issues
- 21 that Lorraine highlighted that you want to focus
- on. However, from, from our perspective, one of
- 23 the key drivers, or some of the key drivers
- 24 associated with renewables has been in the area of
- 25 transmission and, and the need to move forward in

a, in an orderly fashion with transmission

development to support the, the development of new

3 renewables.

We've done that trunk line proposal,
we've basically taken over the, the planning and
environmental studies associated with these
projects even before there were contracts in
place, which is a deviation from the way FERC and
other things were going on. One of the things
we're looking at is, is contemplating doing a, a
request for information in the near future to try
and get a better feel for the next Tehachapi
that's out there. Where is there really economic
potential associated with new renewables, and
start thinking about developing the infrastructure
necessary to meet those things.

There also needs to be lessons learned, and I think that's one of the things that you're looking at, or will be looking at, from, from what's gone on to date. However, much of the problems associated with the delays have been a result of the very complex nature of the arrangements and the proposals put forth. There is no, for instance, pro forma standard off the shelf type of project, at least of a major scale.

1 They all have nuances, they all have special

- 2 characteristics, and you need to work through
- 3 those. And we're hoping to, to basically try and,
- 4 and do that through a lessons learned process.
- 5 Some of the things, too, to make the,
- 6 the burden a little less on the part of the
- developers, is maybe assume the scheduling
- 8 coordinator responsibilities associated with them,
- 9 to the extent that they want to do that. I think
- 10 the, look -- re-look at the performance
- 11 assurances, and commend the Commission for, for
- wanting to take a look at that I think at the end
- 13 of June with regards to, I think it was credit and
- some of those sorts of things.
- 15 But these, these are the sorts of
- things, and transmission is the key at this point
- as it relates to renewables, and that's one of the
- things that needs to be focused on.
- 19 With regards to load management. There
- 20 has been a push, and it was a presentation at the
- 21 Energy Action Plan meeting to, to go to critical
- peaks, peak pricing. One of the, one of the
- 23 concerns we have there, at least from our
- 24 perspective at this point in time, none of the
- 25 customers want that. And so that may be difficult

1 to move forward in that direction. Likewise, the

- 2 metering and the communication infrastructures
- 3 necessary to support that aren't going to be
- 4 around for, for a period of time, although there
- 5 are plans to, to develop those by the end of this
- 6 decade.
- 7 And a third thing, though, that, that
- 8 comes into play, and I'm not, I'm not an expert on
- 9 the ISO's MRTU process by any stretch of the
- 10 imagination, but it's my understanding that they
- don't have the ability at this point in time in
- 12 their design to incorporate demand response, other
- than very large pumping, pump loads. So there
- 14 needs to be some reconciliation there, or at least
- some understanding there before we move forward
- 16 aggressively on that.
- 17 The final is the smart growth, and I
- 18 appreciate the, the explanation of that. I, I
- wasn't exactly sure what, what that entailed.
- Just to bring you up to speed, we have entered
- 21 into an arrangement with Palm Desert whereby
- working with them in partnership, and they're,
- they're a large, a large load, seven, 800 gigawatt
- 24 hours a year of, of load, pretty significant. But
- 25 we're working with them basically to reduce their

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1 energy consumption and their energy demand by,
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- 2 each by 30 percent over the next five years.
- 3 And that brings to the next thing, the
- 4 final closing thought with regards to smart
- 5 growth, and that is the concept which I will refer
- 6 to as energy productivity. We all, the focus
- 7 tends to be on how to reduce consumption or shift
- 8 consumption, and what have you, which is all very
- 9 important. But one of the things is, is in an
- 10 energy productive environment, there's, we
- shouldn't look at demand side energy efficiency,
- DG, very smart grid types of things, all in
- isolation, all in silos. We need to have,
- 14 basically they need to be looked at together, and
- 15 hopefully that's one of the things that the smart
- 16 growth approach does, look at them together to
- 17 basically provide a very efficient but very
- 18 productive way of moving forward in handling new
- 19 growth.
- I thank you.
- 21 VICE CHAIR PFANNENSTIEL: Thank you,
- 22 Gary.
- 23 COMMISSIONER GEESMAN: Gary, I wanted to
- 24 give you a heads up as to one of the major areas
- 25 that I think we'll probably be pushing forward in

in the 2007 process that I think will get into

- 2 the, the data that you have and some of the
- methodologies you use, and that is your various
- 4 value at risk models and least cost/best fit
- 5 methodology.
- In last year's cycle, both NRDC and the
- 7 Union of Concerned Scientists criticized the
- 8 limited nature of the Commission's Integrated
- 9 Resource Planning effort for not having adequately
- 10 developed scenarios of different fuel types for
- 11 the electrical sector. And in the '05 report, we
- 12 did pledge to do that in the next cycle. I want
- 13 to be very clear that that is likely to entail a
- great deal of exchange between the Commission,
- 15 your company, and the other LSEs. I know we're
- likely to venture into the areas that we seem to
- 17 disagree on in terms of confidentiality, but I'd
- 18 encourage your company to give some thought as to
- 19 how we best exchange that information and those
- 20 computer models and those methodologies to have a
- 21 productive and hopefully public process in the '07
- 22 cycle.
- 23 MR. SCHOONYAN: Thank you. And as I had
- 24 mentioned at the beginning, we hope that any sort
- of process like that includes all LSEs, all

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generators and what have you, and not just the,
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- the large IOUs.
- 3 COMMISSIONER GEESMAN: I think we heard
- 4 you.
- 5 MR. SCHOONYAN: Thank you.
- 6 VICE CHAIR PFANNENSTIEL: I think now
- Joe Sparano, from Western States Petroleum
- 8 Association.
- 9 MR. SPARANO: I have some things I'd
- 10 like to give to the members of the Commission and
- 11 the panel, and if I can do that, then I will be
- 12 shorter in my comments, which probably will make
- everyone happy.
- Good morning, Commissioners, staff.
- 15 Lorraine, I'm sorry I missed your presentation,
- I'm sure it was a good one. And I, I'm surprised
- 17 that I was showed as a, my name showed as a
- 18 presentation. If I had been aware of that, which
- 19 is my fault, I would have brought the presentation
- 20 I made yesterday at the Haagen-Smit Symposium,
- 21 because it speaks to all these issues. So if the,
- 22 with the permission of the Commission, I think
- 23 maybe I'll send it as an attachment, because it
- really does cover a lot of the ground that I'll
- 25 speak briefly about today.

My name is Joe Sparano, I'm President of
the Western States Petroleum Association. For the
record, we have 26 members that explore for,
produce, refine, transport and market petroleum,
petroleum products, natural gas in California and

five other western states.

We believe that the governor articulated a very clear vision for California's energy future in his August 2005 letter to the legislature. He indicated three primary energy initiatives in that letter. They included, because they're worth mentioning, providing adequate and reliable energy supplies when and where needed; affordable energy to households and business, businesses; and advanced energy technologies that protect and improve economic and environmental conditions. To that end, WSPA believes that the 2007 IEPR and all energy-related laws and regulations should be measured against these policy objectives.

We sent a letter to the docket on May 8th, and as noted in that letter we think that your previous efforts in 2003 and 2005 have done an excellent job dealing with the natural gas and electricity elements of the plan, and I think we've demonstrated how many times, John, 40 or 50,

1 perhaps, before this group in our testimony that

2 we support your recommendations that are contained

in those reports. However, we've expressed, and

4 we still feel strongly about the approach taken

5 toward transportation fuels.

Specifically, we have some concerns in those areas that either address or don't address the very real and urgent supply and demand imbalance we face in California. We are mostly concerned about the basic objective that I believe has been contained in both the 2003 and 2005 IEPRs that California should reduce petroleum demand by some fiat, and eliminate products that are meeting all the performance and cleanliness requirements that California has. I know that's a pretty basic and fundamental disagreement between us, but that still is an important element of what we want to share with the group today.

We did identify a number of current and proposed laws and regulations that we think could have negative impacts on the state's economy, and we hope you will address those in your 2007 IEPR. They include new gasoline taxes, greenhouse gas reductions that may affect California businesses only. I say that carefully. There's certainly a

1 buy-in from our members that greenhouse gas

- 2 emissions need attention and need to be worked.
- 3 We have expressed and continue to express our
- 4 concern that they not be focused just on
- 5 California businesses to the detriment of our
- 6 economy.
- 7 Petroleum demand reduction, I could say
- 8 a lot. I won't. I think you know how I feel
- 9 about that and how our members feel. And the
- 10 issue of mandates, bio-fuels in particular, and
- 11 whether or not that is the right approach to both
- 12 economic and environmental success here in
- 13 California.
- 14 We think that mandates that ignore the
- 15 market and the genuine needs and expectations of
- 16 consumers can end up being hidden taxes, and I, I
- 17 urge the Commission to give, continue to give
- 18 thoughtful consideration to that issue.
- 19 On the positive side, we do believe that
- 20 there are some constructive steps that you can
- 21 take in this version of the IEPR. They include
- 22 ensuring that we can maintain and expand supplies
- of clean petroleum base products while adding
- 24 alternative and renewable fuels. I think you know
- already, but I, I hope they're worth repeating, we

1 have some basic primary objectives when we say

- 2 that, and that is add alternative or renewable
- 3 fuels that are scientifically sound, that are
- 4 technically feasible and cost effective, and that
- 5 don't require mandates and subsidies to bring them
- 6 to market.
- 7 The efforts you have made to try to
- 8 streamline the permit system in California are,
- 9 have been excellent, and I hope we can continue
- working together to try and pressure something
- 11 through the legislature that will represent a real
- 12 and lasting reform in that area.
- 13 Eliminating barriers to in-state oil and
- 14 natural gas production. It's very difficult to
- 15 have people line up to add more money to the
- 16 production of the resources that currently fuel
- the state if there is an element of the state's
- official plan that says we want to get rid of the
- 19 products made from those resources. We just don't
- 20 think that's consistent. We believe LNG terminals
- 21 and the ability to reheat LNG into natural gas
- 22 will be an important part of California's future
- and should be examined and supported in your
- 24 report. We encourage expansion of petroleum
- infrastructure, and anything you can do to

1 continue your efforts to focus on that area is an 2 important one.

And finally, encouraging clean fuels
that may not be the alternative and renewable
fuels that we all would like to add to the
portfolio, but things like ultra-low sulfur
diesel, which will bring diesel sulfur down to 15
parts per million by June 1st of this year at
refineries and in the California marketplace by
September 1st. So there are some good things
going on with conventional fuels and engine
technology that I hope you will acknowledge in
your report.

In closing, let me cover three things.

I want to commend you for the efforts you've made.

I know how much hard work has gone into this, and even in areas where we don't agree we respect the fact that you have made a tremendous effort to try and help move California to a better place on energy supply.

We're still very concerned about the unintended consequences of what is being proposed in the area of petroleum-based fuels reduction.

We think that the IEPR should instead be sending positive signals to our members and the other

folks who want to invest in what I might call more

- 2 conventional fuels and facilities even while they
- 3 put money into alternative or renewable fuels. I
- 4 think you're aware from previous testimony that
- 5 our members alone have spent millions of dollars
- 6 on alternative or renewable fuels and all of the
- 7 areas that we all have followed in wind and solar
- and hydrogen power, and upgraded battery
- 9 performance. The members voluntarily and for good
- 10 business reasons continue to put money there.
- 11 So I'm hopeful all of that can be
- 12 considered, and I'm grateful for having the
- opportunity to mention those things before you
- 14 today.
- 15 VICE CHAIR PFANNENSTIEL: Thank you,
- 16 Joe.
- John.
- 18 COMMISSIONER GEESMAN: I don't think
- 19 we've made the, the progress that we had hoped in
- 20 better understanding the permit process when we
- 21 zeroed in on this question three years ago. And
- as you know, the work that we've set out for
- 23 ourselves this year has been trying to, to develop
- 24 a better understanding of best practices in the
- 25 local permitting regime. We've been a little slow

1 on that because of some retirements and, and staff

- vacancies. But hopefully we'll, we'll pick up the
- 3 pace on that and have something to show for it in
- 4 this cycle.
- 5 You touched briefly in your, your
- 6 written remarks on taxes, and I, I heard your
- familiar phrase, hidden taxes, in your verbal
- 8 remarks.
- 9 MR. SPARANO: You're not going to accuse
- 10 me, like Commissioner Boyd does, of being
- 11 boring --
- 12 COMMISSIONER GEESMAN: No
- MR. SPARANO: -- in the extreme.
- 14 COMMISSIONER GEESMAN: Not from me.
- MR. SPARANO: Thank you.
- 16 COMMISSIONER GEESMAN: As I know you're
- 17 aware, there is a ballot measure being circulated
- 18 now for signatures that would levy a tax on your
- 19 industry. And the Energy Commission I think has
- 20 maintained a, a pretty fastidious record of not
- 21 being drawn into taking positions on ballot
- 22 measures. But it occurs to me that, that we do
- 23 perform a pretty important information gathering
- 24 function, and I wonder if you think that it would
- 25 be productive for us, should that ballot measure

1 qualify, to hold an informational hearing trying

- 2 to get at what the real numbers involved are, who
- 3 would actually pay such a tax, and what the
- 4 consequences might be.
- 5 MR. SPARANO: I think all of those areas
- 6 that you have just mentioned are more than a
- 7 little worthy of further examination and
- 8 investigation. And should the measure qualify, I
- 9 know that there will be considerable concern
- 10 within our industry and that we will be trying to
- 11 bring to the table those areas and elements that
- 12 you mentioned. So yes, I think it would be an
- 13 excellent idea.
- 14 COMMISSIONER GEESMAN: And your
- 15 organization would participate in that type of
- 16 public proceeding?
- 17 MR. SPARANO: The companies and the
- opposition group would probably take the lead more
- on that, Commissioner, but we, we do feel strongly
- 20 that that type of approach to generating funds to
- 21 support winners or losers and doing so by taxing
- resources at the wellhead, which are already well
- 23 taxed, one of the pieces of misinformation that
- 24 circulates is that we don't have a severance tax
- 25 in California. In fact, we pay a nickel a barrel

1 to fund DOGGR, the Department of Oil, Gas and

2 Geothermal Resources, and when you add in the, the

3 taxes and property taxes that are paid not only on

4 the land from which mineral resources are

extracted, but the mineral resources themselves,

6 California is right in the middle of the pack,

toward the higher end of states that pay

8 significant severance or other taxes on resources

that are extracted from underneath its soil.

what other previous taxes have done, as we saw in the eighties very clearly, when an industry is over-taxed or excessively taxed, the ability to invest and the production that comes from that investment is reduced in America's case six percent, and the fact that that could occur would once again propel more and more imports. They increased 16 percent in the period from 1980 to 1988, when there was a tax placed solely on the petroleum industry, and we are already at 63 percent imports every single day.

And I know the Energy Commission is deeply concerned about energy security and dependence on foreign sources of energy, and I think that is counter the, the ballot initiative

1 runs counter to the prospective view as -- have

- 2 expressed already in previous IEPRs about those,
- 3 those issues.
- 4 COMMISSIONER GEESMAN: Thank you very
- 5 much. I think it might be useful if, if we did
- 6 perform that kind of function. It sounds like Mr.
- 7 Sparano and probably others will have a lot to
- 8 contribute to it.
- 9 Thanks, Joe.
- MR. SPARANO: Thank you.
- 11 VICE CHAIR PFANNENSTIEL: The next
- 12 speaker listed is Mike Florio, with TURN.
- MR. FLORIO: Thank you, Commissioners.
- 14 It's a pleasure to be here today. Mike Florio,
- 15 Senior Attorney for TURN, The Utility Reform
- 16 Network.
- 17 I guess I'd like to take the perspective
- 18 of, of lessons learned on the 2005 round of the
- 19 IEPR and look ahead to what we might do
- 20 differently for 2007. I think one of the areas
- 21 that, that stands out for us in the, in the
- 22 electric supply and demand analysis is that -- and
- 23 there were many reasons for this, but I think the
- 24 Commission's report that it transmitted to the PUC
- 25 focused on contractual need for electricity. And

we believe it would be more useful both for this

2 Commission and for the CPUC to focus the next time

around on physical need, to look really at what,

4 what generation sources are out there, what the

demand is likely to be, and what, what additional

6 physical supply is needed.

The, the problem with focusing on contractual need is that changes quickly. You know, contracts expire, new contracts are entered into, and very quickly any data that you assemble becomes outdated and is, is simply not that useful to a PUC process that doesn't reach a decision until as much as 18 months after you collect the data.

So we would really encourage a focus on, you know, how much generation do we have and how much more do we need, and that, you know, inevitably will get into the aging plants issue that you've looked at in the past, and I think a question that we need to look at in that context is, you know, the cost effectiveness of replacing aging plants. In some instances, you know, it may be extremely cost effective from a, a long-term perspective to shut down old plants and replace them with new modern technology, you know, if

those plants are ones that are operating for a significant number of hours per year.

On the other hand, if a plant is only running for a few hundred hours it, it may not make sense to have an expedited plan to replace that, because it will simply take too long to, to recover the cost of doing that. So we think a focus on physical need and on the cost effectiveness of aging plants and their potential replacement would be a, a very useful focus for the next go-around.

I think another area that we would like to see the Commission focus on is the high cost of electricity in California and really look in a serious way at what can be done to reduce rates. You know, sitting here today, you know, five years after the energy crisis, our electric rates are still 35 to 40 percent higher than they were prior to the crisis, prior to electricity restructuring. I think there was a hope and expectation during the crisis that at some point we'd work off those, those very high costs and, and see a reduction. And, you know, we saw a brief set of reductions after the utilities paid off some of their past debts, but at this point rates are going up again,

and we see a lot of initiatives that are adding

- 2 cost and very little being done in the area of
- 3 reducing cost. So we would like to see some
- 4 attention paid to what can be done to, to lower
- 5 rates and electricity costs in California.
- As far as the 2006 update is concerned,
- 7 on the RPS I think one thing that this Commission
- 8 very clearly is in a position to do is to ensure
- 9 that there is a timely and predictable process in
- 10 place for issuing supplemental energy payments to
- 11 contracts that are approved by the CPUC. There is
- a great deal of consternation at present about the
- 13 availability of SEPS and how predictable and
- 14 timely the process will be to get those issued, so
- we would urge you to give that issue your fullest
- 16 attention.
- 17 SEPS are particularly important for the
- 18 emerging technologies and, you know, more
- 19 innovative and diverse resources that may
- 20 participate in the RPS. And absent a, a timely
- and predictable process for getting SEPS, we're
- 22 more likely to see contracting for the more
- 23 conventional renewable technologies and not the,
- the branching out into newer and innovative
- 25 technologies.

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And finally, on load management, I would
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         just like to echo something that Mr. Schoonyan
 3
         said, that as far as critical peak pricing is
 4
         concerned, customers just don't want it. That's
 5
         certainly true of the customers that we represent,
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         but we've seen it very forcefully expressed by the
         large customers who've already had, you know,
         meters installed at, at taxpayer expense. There's
 8
         great resistance to, to that type of approach to
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         load management, and we, we would encourage a, a
11
         continued and reinvigorated focus on, on load
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         management programs such as air conditioner
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         cycling, which has a proven track record of, of
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         success and yet is, is not being universally
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         pursued across the state with very much vigor.
                   And that's basically our suggestions
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         with the focus on electricity for what we'd like
         to see in the 2007 IEPR, and the 2006 update.
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19
         Thank you.
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                   VICE CHAIR PFANNENSTIEL: Questions.
21
         John.
                   COMMISSIONER GEESMAN: Mike, I want to
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23
         focus a bit on the rate reduction question. And
         it's been a, a source of frustration for us and I
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think in large part underlie our emphasis on, on

1 the desirability of replacing much of the aging

- 2 fleet.
- We did, or staff did an analysis in the
- 4 '03 cycle that showed for a new combined cycle
- 5 natural gas plant, that about 70 percent of the
- 6 life cycle cost with gas in the \$3 range was
- 7 attributable to fuel cost. We updated that last
- 8 year, and determined I think, if my numbers are
- 9 correct, that at about \$9 gas, which was the price
- 10 at the time, about 90 percent life cycle cost of a
- 11 new combined cycle would be fuel.
- 12 You look at the existing fleet and
- 13 you've got heat rates that are probably at least
- 14 40 percent, if not more, worse than a new combined
- 15 cycle natural gas plant, and yet the financial
- 16 accounting system that the utilities rely upon to
- 17 report to their shareholders, the regulatory
- 18 system passes those fuel costs through. I'm not
- 19 suggesting that I have a better alternative to
- 20 passing those fuel costs through, but we all get
- 21 into a stuff happens mind set that is relatively
- indifferent to the efficiency, or lack thereof,
- with which we burn natural gas to generate
- 24 electricity.
- 25 And I wonder if you have any, any

1 thoughts as to how in, in this cycle we might

2 better get at ways that our regulatory system can

3 approach that problem.

MR. FLORIO: I, I really think it, it comes down to fairly careful cost effectiveness analysis, and we certainly are not indifferent to fuel costs, although, you know, I would, I would agree that they tend not to take up a lot of people's time simply because in the short run there's not much you can do about it. There, there is a lot of attention being paid in the last few years to things like hedging strategies, but, but those are effective only at the margin.

And we're, we're certainly in favor of doing whatever we can to reduce the system average heat rate. I think what I was, was referring to is, you know, you talk about a combined cycle, and definitely, you know, combined cycles are, are vastly more efficient than, than some of the technologies that we refer to in the aging plant category, but we also have a problem that a lot of new combined cycles are not operating at the kind of capacity factors that you would hope and expect to see for those more efficient units, and I'm not fully aware of all the reasons for that. And

that, that might be something that, that you want
to take a look at.

3 But for whatever reason, other resources

4 are pushing those combined cycles up in the, the

5 loading order, if you will, so that they, they are

6 not, you know, the investment pays off more

quickly the more heavily the more efficient asset

is used, and yet we seem to be seeing, you know,

9 disappointingly low capacity factors for a number

of those units. And that affects any analysis

that you undertake of, you know, the cost

effectiveness of adding new ones. If it's going

to run at, you know, the 90-plus percent that it's

available, you know, you're going to pay off that

investment pretty quickly. But if it's running at

16 50 percent, it's going to take a lot longer.

17 And if it, if you're looking at, you

know, a need for peaking resources, clearly, you

know, you have to look somewhere else than that at

a resource that's designed to run more in a

21 baseload mode.

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22 COMMISSIONER GEESMAN: Thank you.

23 VICE CHAIR PFANNENSTIEL: Mike, I have a

24 couple more observations of perhaps where we will

25 enter into some of these subjects in, in greater

depth over the next few months.

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2 But your comment about the Energy Commission probably should, at the outset, spend 3 4 time worrying about getting the SEPS process right 5 for the RPS is, it's sort of interesting because 6 that's the one part of the RPS that hasn't been called into question at this point, just because we haven't had applications for SEPS. Nothing has 8 come to us, so we don't know the fact that, that 9 the parties can speculate on the process. Whereas 10 11 the parts of the RPS that have come together, the 12 procurement, for example, the, the NPR, and we're 13 looking at numbers that, that aren't very 14 encouraging in the RPS, so far.

So the fact that the SEP process might be discouraging some people perhaps, but I, I think that there is a whole lot more to work with than just that, in terms of the issues.

MR. FLORIO: Sure. I, I mention that just because it's something that's clearly, you know, in your ballpark. And, you know, certainly the PUC is hearing plenty of suggestions about how to improve its portions of the process. But, you know, if, if you haven't gotten any applications I think they'll be showing up soon, and, you know,

1 whatever can be done to give clear guidelines and,

- 2 and develop expectations in the developer
- 3 community about how that's going to work will
- 4 help, because, you know, they're -- we hear a lot
- of concern about whether SEPS are going to be
- forthcoming, you know.
- 7 VICE CHAIR PFANNENSTIEL: I agree that
- 8 that's an issue. I'm just pointing out that in
- 9 the whole investigation of the IEPR, the question
- of the RPS's is somewhat broader than that.
- MR. FLORIO: Sure.
- 12 VICE CHAIR PFANNENSTIEL: The other, the
- other point is the comment that, interestingly,
- 14 that you and Gary Schoonyan agree on, that
- 15 customers don't like CPP pay rates. I, I'm, of
- 16 course, going to take exception with that and
- 17 might say that some customers don't, and many
- 18 customers don't understand them and many more
- 19 customers don't have them offered to them to
- 20 understand. So I do think that's going to be a
- 21 fruitful area to explore.
- MR. FLORIO: I would, I would just say
- I, I don't, wouldn't for a minute suggest that
- 24 there aren't some customers in, in our category of
- 25 residential who might be interested, but as you

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1 know, I, I have great concerns about spending
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- 2 several billion dollars of what will become a
- 3 ratepayer obligation to make that kind of pricing
- 4 available to every customer, because I, I just
- don't, don't see the cost effectiveness playing
- 6 out there, so.
- 7 VICE CHAIR PFANNENSTIEL: Although in
- 8 the greater load management context, I think that
- 9 there are a lot of opportunities in front of us,
- including some, some rates and rate design
- opportunities. But the metering and the equipment
- and the, whether it's a cycling side or the
- 13 metering side, I think that there are, there's a
- 14 lot going on right now that we need to look at.
- MR. FLORIO: Certainly true.
- 16 COMMISSIONER GEESMAN: I wanted to, to
- get back to SEPS. You used the metaphor,
- 18 ballparks. Why do we need two ballparks in this
- 19 area? You know, does it make any sense to have us
- 20 involved in SEPS?
- 21 MR. FLORIO: I don't know. I wasn't
- directly involved in the legislative process that,
- that generated that division of labor between
- 24 this --
- 25 COMMISSIONER GEESMAN: Your organization

- 1 certainly was.
- 2 MR. FLORIO: And I, I'm not the right
- 3 person to say why it ended up the way it did. I,
- 4 I don't know. And it may very well be that it
- 5 would be preferable to vest all of this in a
- single agency. But we've got what we've got, and
- 7 we have aggressive goals that we really want to
- 8 meet. And, you know, there are continuing debates
- 9 across the street about whether to change the
- 10 structure of the program, but as long as we've got
- 11 what we've got, you know, all we can do is
- 12 encourage everybody to do the best they can within
- the areas that they've been assigned.
- 14 COMMISSIONER GEESMAN: It just seems to
- 15 me that if you're trying to encourage something,
- 16 you try and streamline the process or de-
- 17 bottleneck the process. In the renewables area,
- 18 it is beyond me as to, to why there's value added
- 19 by having us make a SEP award when it would seem
- 20 to me that the expertise lies at the PUC. I would
- 21 argue the reciprocal applies in the transmission
- 22 permitting and planning area as well, and I think
- 23 that your organization might give some thought to
- that, as well.
- 25 State government resources, as you know,

1 are pretty finite, and we ought to try and devote

- 2 those resources where we can best resolve the
- 3 problems that we confront.
- 4 MR. FLORIO: Sounds like a reasonable
- 5 idea.
- 6 VICE CHAIR PFANNENSTIEL: Steve, did you
- 7 have a question?
- 8 MR. ST. MARIE: Yes, I did. Thank you.
- 9 And, and I'm not expecting you to respond today.
- 10 But in various areas of our society, we have
- gotten used to the idea of critical peak pricing.
- 12 Restaurants charge more in the evening than they
- 13 do at lunch time, for example. Movie theaters
- 14 have different ticket prices in the afternoon from
- 15 ticket prices in the evening. Clubs have cover
- charges on weekends, but not necessarily on all of
- 17 the days of the week. Yet in electricity, we've
- 18 had a very difficult time applying this same
- 19 principle. And I, I know that your agency is a
- thought leader on, on this matter.
- 21 And, and I'm hoping that the people who
- are involved in thinking about these, this issue
- 23 will be able to develop ideas that will help
- 24 people to understand that, indeed, electric
- 25 resources are more scare and more demanded at

certain times of the day, of the week, of the year

- 2 than at others, and that therefore the
- 3 implications for the customers are that there is a
- 4 higher cost that they are imposing on the system.
- 5 This apparently up to now, not
- 6 apparently, I know up to now we have had a focus
- 7 on the kinds of administrative programs that you
- 8 mentioned before, air conditioning cycling
- 9 programs, and other administrative demand
- 10 management programs. I'm looking for leadership
- 11 and, and I think that people at both Commissions
- 12 are looking for leadership from people outside of
- the government's sphere to be able to develop the
- 14 ideas necessary to properly demonstrate this fact
- 15 to customers so that it can be acceptable to have
- different prices at different times, not just for
- 17 those who desire such prices, but -- and, and have
- 18 already shown their ability to adapt easily, but
- 19 to those who would find it even a little bit
- inconvenient to change their, their habits.
- I know I would prefer to go movies in
- the evening rather than the afternoon myself,
- 23 because that's the only time that I'm not working
- in my office. I recognize that the price is going
- 25 to be higher at that time, yet I make the

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1 sacrifice. That kind of thinking has to be
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- 2 eventually developed for electric service
- 3 customers, as well.
- 4 MR. FLORIO: Yeah. I, I agree, and I
- 5 think part of it is, you know, how do you disperse
- 6 new technology in society and, you know, you look
- 7 at, you know, all the high tech that we have in
- 8 society today, and none of that's introduced by
- 9 government mandate, saying everybody must have a
- 10 home PC whether you want one or not. It's, you
- 11 know, someone gets it and somebody else sees their
- 12 neighbor with it and says this is really cool,
- and, you know, that can happen to smart
- 14 thermostats and other kinds of, of technologies.
- 15 We're just concerned about, you know,
- 16 especially with the level of rates today, saying
- 17 we're going to launch a multi-billion dollar
- 18 metering initiative when, you know, we haven't had
- 19 that opinion leadership and, you know,
- 20 introduction of technology in the way that new
- 21 technology is normally dispersed in society. It
- just seems to me that, you know, the policy makers
- are way ahead of the public on this issue, and
- 24 that, you know, a little more step by step
- 25 approach might, might be more effective in the

- long run.
- 2 COMMISSIONER GEESMAN: Yeah. Mike,
- isn't this a, a social insurance question? It
- 4 seems to me that, that our existing rate structure
- 5 makes a presumption that electricity use is
- fungible, or should be, to members of different
- 7 customer classes, that you can't really adjust how
- 8 or when you're going to use electricity in
- 9 society, as we have it today, and that we've made
- 10 a choice that okay, everybody's going to pay the
- same no matter when they use the product.
- 12 I think from our standpoint, we look at
- a system whose load factors are getting worse and
- 14 worse and worse, and likely to become much worse
- in the future as population growth occurs in the
- 16 air conditioning areas of the state, and it's a
- 17 system whose brittleness appears to be most
- intense during those peak periods, certainly whose
- 19 cost is greatest during those peak periods, and
- 20 the contra argument to the social insurance
- 21 approach is that individuals or businesses ought
- to be encouraged to shift some of their
- consumption away from those peak periods.
- 24 MR. FLORIO: Yeah. Well, we, we've had
- 25 time of use rates in this state for almost as long

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1 as I can remember, not for -- not on a ubiquitous
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- 2 basis for all customer classes, but certainly for
- 3 all large customers and on an optional basis for
- 4 smaller customers, and, you know, many customers
- 5 are perfectly happy using that.
- 6 COMMISSIONER GEESMAN: Do you think
- 7 that's a good idea?
- 8 MR. FLORIO: I, I think it's a good idea
- 9 to have it available on a voluntary basis for
- 10 small customers. I just think it's premature to
- 11 undertake the enormous expense of, of requiring it
- 12 for everyone.
- 13 COMMISSIONER GEESMAN: So you're focused
- 14 more on the required equipment that goes along
- 15 with it than necessarily the, the rate tariff
- 16 itself?
- 17 MR. FLORIO: Right. Right.
- 18 COMMISSIONER GEESMAN: Okay.
- 19 VICE CHAIR PFANNENSTIEL: Tim, did you
- 20 have a question? Thank you.
- The next speaker is Todd Campbell.
- MR. CAMPBELL: Good morning. My name
- is, is Todd Campbell. I actually have a
- 24 presentation to prepare for you today. And just
- 25 by way of background, prior to joining Clean

1 Energy I served the environmental community almost

- for a decade, two years at the Natural Resources
- 3 Defense Council, about seven years with the
- 4 Coalition for Clean Air as a policy and science
- 5 instructor for the latter organization.
- 6 And I'm also serving as the mayor of
- 7 Burbank, and I raise that only because I see that
- 8 there is a section in the IEPR being proposed, or
- 9 maybe it's already in the IEPR, for 2005, with
- 10 smart growth in community strategies, and I
- 11 strongly encourage the Commission to pursue that,
- 12 although I'd have to say as probably a very
- 13 progressive elected official down in that area,
- its almost as emotional a topic as pump prices.
- 15 Trying to up-zone or down-zone anything
- 16 certainly is problematic, and trying to instill a
- 17 need to avoid environmental justice or injustice
- 18 scenarios, sometimes we're just not ready for
- 19 that. And, and so as much as I try, I just
- 20 caution you in terms of how much weight you put in
- 21 there, although I'm very, very encouraging of you
- 22 moving forward with this.
- 23 I think one of the bills actually that's
- 24 being presented in Sacramento right now about
- 25 further representation in the AQMD, our, our board

in the South Coast Air Basin, is partially being

- 2 driven because the fear of the guidelines
- 3 principle, our document that the South Coast
- 4 pulled together, and it was only a guidance
- 5 principle. But there, there's local fear that the
- 6 agency is trying to take control of land use
- 7 decisions. I'm sure you're, you're well aware of
- 8 that. So I just, I just wanted to raise that.
- 9 But I'm very appreciative of you pushing that
- 10 agenda forward.
- I'm here to talk to you about mainly the
- transportation section of the IEPR. Could I have
- the next slide, please?
- 14 And talk to you about the series of
- 15 alternate fuels that are primarily being
- 16 considered to reduce our petroleum dependence here
- in California and, and the nation, for that
- 18 matter.
- 19 Next slide, please.
- 20 And you might want to go through this
- 21 quickly, because I -- this is just background
- information with regards to where we are in terms
- 23 of demand, what the United States oil use is, and
- then also to say that our company believes that
- 25 production is in decline, and that, in fact, we

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1 are going to find ourselves in a, a huge
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- 2 shortfall.
- Please, all right, we're going to just
- 4 go through this.
- 5 Our, one of our main -- you know, these
- 6 things are always a good idea at the time and then
- 7 you realize that you're not in the clicker
- 8 control, and so -- but, but basically, as you
- 9 know, Boone Pickens is a majority shareholder of
- 10 our company. He's, he's very knowledgeable in the
- 11 industry. And a number of -- oops, you went too
- 12 far. Okay.
- 13 We went through various sources of
- 14 reserves, and for various reasons, like, for
- example, the National Wildlife Refuge, there's
- lots of talk about opening up the refuge in terms
- 17 of expanding sources. And as you know, we're
- 18 pipeline constrained, and so whether or not we can
- 19 actually expand there, we're still constrained by
- 20 that pipeline. And we're already about, should be
- 21 about 1.2 million barrels per day at the point, at
- 22 this point. So not much gain there. But
- obviously, even if you consider all of these
- 24 sources, we're still about 30 million barrels
- 25 short in the future.

1 Next, please.

And then I just went on to point here on this slide, there was a comment mentioned that incentives or mandates should probably not be considered to bring forward alternatives. And I would argue that if you don't consider alternative strategies to get fuels to market in what I think is a, is a fairly mono market at this point, you will actually be recommending a policy of the status quo.

which they are today, I don't think that's sustainable. I think that competition is very good and that the marketplace does need to be reinvigorated with alternatives for consumers. In fact, I would argue that even though ultra low sulfur diesel is often painted as a alternative fuel, it actually will increase the constraints on refining capacity because you have to get 500 or 250 part per million sulfur fuel down to 15 parts per million, and that is all, of course, for the goal of clean air. But it certainly isn't for the goal of, of fuel efficiency.

The other things that I think are
important to remember is, is even though I think

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1 it's very laudable that the administration at the
2 federal level is proposing a plan to reduce our
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- 3 consumption that they themselves recognize that
- 4 only modest gains will be achieved in the near
- term, and that pump prices will be -- remain high
- 6 well into the future. In fact, it's our opinion
- 7 unless there's a global recession most producers
- 8 will try to keep barrel price at \$60 per barrel.
- 9 So -- oh, you moved forward. Good for
- 10 you. So taking a look at, at the different
- 11 alternatives, I just want to mention right now,
- 12 Clean Energy is very supportive of all
- 13 alternatives. We think that, in fact we're a
- 14 member of Cal LEAP, it's -- no, I'm sorry, it's,
- it's Cal STEP, and the, the reason why we joined
- that, that organization was because we do believe
- 17 that California needs to do something about
- 18 petroleum dependence.
- 19 That said, we know that current
- 20 production is about 3.6 billion gallons per year.
- 21 We're hoping with the President's plan that we'll
- 22 get to seven and a half billion gallons per year,
- but that is only 5.3 percent of current usage.
- 24 Where will cellulose production take us? You
- 25 know, it's really depending upon how much research

1 and development is put into there. We hear

- 2 figures as high as 50 billion gallons per year by
- 3 2050. But if you even apply that today for
- 4 current usage it's about 25 percent.
- 5 So clearly, fuel economy standards and
- 6 improvement of, of those standards is extremely
- 7 important. And listening to Secretary Norman
- 8 Minetta last, last week, or two weeks ago, at the
- 9 Southern California Association of Governments,
- 10 know that they're, they're working on it, but I'm
- 11 concerned that there are so many loopholes that we
- should not just latch onto a, a federal fix just
- 13 quite yet.
- 14 The other challenges, of course, and a
- 15 big fear for me as an air quality advocate, is the
- mixture of, of ethanol with gasoline. And that's
- 17 primarily why we're opposed to flexible vehicles
- 18 by policy. We think that if you're truly going to
- 19 reduce emissions and also reduce petroleum
- strategies, you really need to get away from the
- 21 flex fuel vehicle. In fact, we think that that's
- a, a big loophole in CAFE by allowing auto
- 23 manufacturers to build flex fuel vehicles because,
- 24 unfortunately, it doesn't allow you to build
- 25 stations. And as you know, California has, I

think, unless I'm -- numbers have changed, roughly

- about three stations in, in the state of
- 3 California with one only being publicly
- 4 accessible. So something needs to be done about
- 5 that.
- 6 But furthermore, if you run out of
- 7 ethanol and you're trying to do your best and
- 8 you're a good citizen, and you're trying to stay
- 9 at E-85 and you fill up with, with gasoline down
- 10 the road, as Paul Weubben, a very well respected
- 11 air quality specialist at the South Coast Air
- 12 Quality Management District, and has been an
- 13 advisor to former Cal-EPA Secretary Lloyd, notes
- 14 that you are back to square one with a low blend
- 15 impact which will raise VOCs, or volatile organic
- 16 compounds, which are a smog forming chemical. And
- 17 it's a very big concern for us, especially in the
- 18 south coast, because that, just the E-10 adds
- 19 about 30 to 50 tons per day in terms of VOCs, and
- 20 we're already about 500 tons per day short of
- 21 meeting healthier standards.
- 22 With bio-diesel, also, again, there are
- some numbers that have been put out there, 1.6
- 24 billion gallons per year I think is, is what we
- 25 have estimated for 2001. We expect that to

increase to 3.15 billion gallons by 2015, and, and

- with a tremendous push, possibly 10 billion
- gallons by 2030. And as you can see, still only
- five to 16 percent of current U.S. diesel demand.
- 5 So clearly, you need not only two push forward
- 6 with ethanol and bio-diesel, but also with natural
- 7 gas in our, in our view. And that's actually the
- 8 next slide. I'm not going to trouble you with the
- 9 bio-diesel impacts with the air quality.
- 10 I think that what we need to do in terms
- of when we push forward with these fuels, we need
- 12 to address those impacts and figure out how we can
- 13 get ethanols, VOC emissions down and under control
- so that we meet air quality standards, but also
- 15 that for bio-diesel.
- In terms of, of natural gas, I think
- 17 that it's extremely important for you to recognize
- 18 that in, for whatever reason, in the 2005 IEPR
- there was a, a statement that natural gas is 90
- 20 percent imported in California. And I just wanted
- 21 to call attention, the Committee's attention that,
- that roughly 98 percent of the natural gas that's
- 23 being used in California or in the United States
- is from North America, two percent is from
- 25 overseas. And even if you consider the LNG import

that's being proposed, you're, you're talking 1 about five to ten percent total import.

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That's much different than the 63 3 4 percent overseas import that you're talking about 5 with petroleum products, and therefore, it just 6 doesn't seem to be a very fair comparison, and I certainly don't think that we should be drawing lines around the state of California, although it 8 would be idealistic to be completely independent. 9 But everyone know it be an ideal dream for, for me 10 11 and, and you, and we could all go home happy. But unfortunately, we will need a diverse strategy to 12

meet the future's goals.

And just to give you kind of a, a reference point, currently only .0 -- or .052 percent of, of natural gas today in the United States is being consumed for transportation. you wanted to fuel 500,000 trucks, that's roughly eight percent of the heavy duty fleet from Class 3 to 8 vehicles, and that would equate to about four percent of the natural, current natural gas use. If you want to even go further and say how many vehicles on the road could a four percent use of natural gas actually supply, it would be 11 million light duty vehicles.

So it's quite a significant number, and that's something that we would hope that the Commission and the Committee would consider.

With regards to fuel price. I think that something should be clarified in the 2005 IEPR, and namely, that's the use of EIA's numbers in the past for \$23 a barrel oil, and \$9 to \$11 natural gas. Clearly, that does not reflect the current situation, and in fact, at the Haagen-Smit conference held by the Air Resources Board earlier this week, EIA presented their new 2006 forecast numbers of \$50 to \$55 per barrel for oil, and \$5 to \$5.50 for natural gas.

So, of course, our concern is we don't want to necessarily make a real option that we think has, holds real promise for the state of California, non-competitive, and we think that the way that natural gas has been painted in the IEPR for 2005, it makes it appear non-competitive when in reality natural gas is extremely competitive. And the example -- going a little too fast.

I just wanted to point out here that using a, roughly a \$7 price for natural gas, and this is something that we've been able to do for a lot of our customers, comes out to \$1.82 gasoline

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1 gallon equivalent. Furthermore, the other
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- 2 comparison is, is that \$2.02 provides for LNG when
- 3 you compare it to, to a diesel gallon equivalent.
- 4 Fuel providers, like us, do use natural gas
- 5 futures, and that enables us to offer customers
- 6 three to ten years of, of fixed pricing in terms
- 7 of our contracts for fuel. And we've been able to
- 8 offer anywhere from \$1.40 to \$1.80 for the next
- 9 ten years for some properties, as long as they're
- 10 using high fuel, or they're, they're in the high
- 11 fuel business.
- 12 For 2005, it should also be noted that
- 13 -- well, next slide, please.
- 14 This is another good comparison here.
- When you look across, and I will actually note
- 16 you'll see that there's some impact with EPACT
- 17 2005 with some blending. You can see that B99 is
- 18 starting to be used to get, get down the price.
- But as you see, that, that enables most of the
- 20 fuels to be cheaper than petroleum products and
- 21 natural gas and, and a diesel gallon equivalent or
- a gasoline gallon equivalent still continues to be
- 23 the, the cheapest alternative when you compare it
- 24 to petroleum.
- 25 We also would like to say that the

1 EPACT, or the Energy Policy Act for 2005 also

- 2 reduces the incremental cost of vehicles up to
- 3 \$32,000 per vehicle in terms of a tax credit for
- 4 heavy-duty vehicles, \$4,000 for light-duty
- 5 vehicles, \$30,000 for infrastructure, the fueling
- 6 stations, and \$1,000 for home fueling stations
- 7 like the fill that enables people to actually fill
- 8 up at home, which is another way to reduce
- 9 petroleum fairly effectively.
- 10 And just wanted to remind you that in
- 11 2005, natural gas displaced petroleum by 100
- million gallons with 360 stations that currently
- 13 exist in California.
- 14 In terms of emissions, natural gas
- overall clearly is in the lead. This is a light-
- 16 duty vehicle emissions comparison. As you can
- 17 see, very, performs very well in terms of oxides
- 18 and nitrogen. Non-methane hydrocarbons, carbon
- 19 monoxide, and carbon dioxide, of course, if you
- look at the bio-diesel CO2 benefit, if, if that's,
- 21 if that's actually coming from plant stock, then
- you, you have to kind of erode that CO2 benefit
- down. So, but overall, natural gas and the light-
- 24 duty configurations, which comes in either a Honda
- 25 Civic GX or some GM products also. We did it

1 through a small volume manufacturer that made the

- 2 Crown Vic available for this year as well, from
- 3 Ford. So we're trying to push as hard as we can
- 4 to help you achieve success in fuel diversity.
- 5 The next slide presents the emission
- 6 standards for heavy-duty applications. As you can
- 7 see, again, natural gas performs very, very well,
- 8 and in fact it's pushing the standards where we're
- 9 going to meet the 2010 heavy-duty standards in
- 10 2007. That's, no other technology or, or fuel can
- 11 claim that. And that's why you're seeing such
- 12 tremendous reductions in terms of, of air quality
- emissions when you compare it to other alternative
- 14 fuels here.
- So to conclude, clearly we, we must
- 16 develop strategies that avoid economic and
- 17 security disaster. I didn't mention the, the
- 18 point about Nigeria and Iran and other
- 19 instabilities that possibly may come our way, but
- 20 certainly we have to make up that 30 million
- 21 barrel cap. And how we do that will require all
- 22 alternative fuel strategies to move forward.
- 23 Certainly hybrid technologies will help, but, you
- 24 know, as, as I always viewed them as they are
- extending our ability to use certain fuels,

they're not the ultimate solution. And it's important for us to have a variety of, of alternatives for consumers so that we have

4 competition in the marketplace.

Besides natural gas and the vehicles
having superior economics, a proven product line
and air quality benefits, we'd like to encourage
the Commission to update the EIA numbers to
reflect the, the current pricing for oil as well
as natural gas, and also to include the, the
benefits that are being brought forth in terms of
incremental cost making natural gas products very
competitive, as well as bio-diesel and ethanol
products through EPACT by reducing that
incremental cost per vehicle.

And with that, I'm available for any questions.

COMMISSIONER GEESMAN: Yeah. I appreciate your remarks and your, your unique position both as a locally elected official and a representative of the clean fuels industry.

My question is really directed at both hats that you wear, and that is whether you think that there is a way that the state could better harness the sense of innovation and enthusiasm

that tends to exist at the local government level

- 2 in the transportation fuels area. We seem to get
- 3 bogged down at the state level in these huge macro
- debates, and yet in so many areas we see local
- 5 governments moving forward without the same
- 6 inhibitions that seem to stop us.
- 7 Can you, can you tell us whether,
- 8 whether there's some better way that we can
- 9 harness that energy that exists at the local
- 10 level?
- 11 MR. CAMPBELL: You know, Commissioner
- 12 Geesman, that's a, that's an excellent question,
- and I can bring an example to you that may help
- 14 you understand at least a local, my local
- 15 perspective, at least, with barriers and trying to
- 16 get cities engaged in using more alternative
- 17 fuels.
- 18 As you know, I'm speaking as, purely as
- 19 an elected official. Burbank has a hydrogen
- 20 natural gas and even low sulfur diesel fleets.
- 21 We, we employ every strategy to reduce emissions
- because, unfortunately, we're the sixth sootiest
- 23 city in the nation. So we are trying our best to
- 24 not only have fuel diversification and try to also
- 25 have competitive pricing so that we can also have

1 city services at the same level year after year,

- which, you know, you and I know that they're very
- 3 hard to maintain. We try to look at different
- 4 strategies to achieve that.
- 5 That said, unfortunately, the way the
- 6 Carl Moyer program has been changing over the
- 7 years, being progressive and trying to invest in
- 8 alternative fuel strategies, that has been eroded
- 9 significantly by the introduction of particulate
- 10 matters and other elements. And because we focus
- so much on oxides and nitrogen, now it's appearing
- that particulate matter is the much more cost
- 13 effective strategy. And when PM was introduced as
- 14 a component for NOx, it wasn't introduced to
- 15 dominate the program. It was so that we can think
- 16 more comprehensively and we can tackle both
- 17 problems at the same time.
- 18 What's in reality happening is, is that
- 19 we're only focusing now on PM and Carl Moyer has
- 20 become a PM program. Which, in a public health
- 21 perspective, is, is not necessarily a bad thing,
- but at the same time we're very, very worried
- 23 knowing that, you know, the Southern California
- 24 Association of Governments needs to find
- 25 attainment by 2021 with standards that we're

1 ignoring a very large source that is impacting

- 2 children and the populace.
- 3 And so what we'd like to see is when a
- 4 city wants to move forward and do something
- 5 progressive beyond the Air Resources Board, the
- 6 Air Resources Board doesn't say oh, well, those
- 7 are already captured emissions, that's great.
- 8 You're moving forward, but we're not going to give
- 9 you any money for doing it because, you know,
- 10 obviously you require that. And that's a very
- frustration -- frustrating position to be in.
- 12 So I, I think the, you know, obviously
- 13 at the state level the challenge is, is to have,
- 14 design or craft legislation that addresses
- statewide problems at the local level, but
- 16 unfortunately, one size doesn't always fit all,
- and that's where we're getting caught.
- 18 COMMISSIONER GEESMAN: I appreciate
- 19 that, and I certainly hope that, that we can
- 20 devote a considerable amount of attention in the
- 21 AB 1007 portion of this 2006 report to figuring
- out ways to better assist local government in
- 23 meeting our objectives.
- 24 VICE CHAIR PFANNENSTIEL: I want to
- thank you also, and I, we take to heart your, your

1 cautions about stepping into the land use planning

- area. And we knew, even as we put that on our
- 3 list of issues that we really needed to, to deal
- 4 with, that it was not going to be easy, and it was
- 5 not going to be traditional in terms of the, the
- 6 kind of analysis we've done here.
- 7 Yet, on the other hand, we can't ignore
- 8 it both from the, the transportation element as
- 9 well as from the electricity/natural gas side of,
- of what we're concerned with.
- 11 So we're going to look to local
- 12 officials to help us on those issues. We are
- working with local officials on our solar
- initiative, where we're attempting to work with
- the wind, the housing industry, the home
- developers, to encourage them to offer solar on
- 17 homes and, and part of what they need is more
- involvement with the local officials.
- And so we're trying to bring this
- 20 together as part of a longer term strategy. So
- 21 when we get to what can we do and how can we
- 22 effect the land use decisions in a way that would
- 23 take transportation into account, will, will look
- to people like yourself to help us in that. So
- 25 thank you for being here.

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1 MR. CAMPBELL: Thank you.
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- 2 MR. TUTT: Yes, I just had one question.
- 3 Your slide talks about hybrid technology will help
- 4 in this transportation arena. Have you looked at
- 5 the potential for plug-in hybrids and have you
- 6 looked at the potential for natural gas vehicle
- 7 hybrids?
- 8 MR. CAMPBELL: Well, speaking as a
- 9 mayor, we're, we are probably more than power is a
- 10 part of the plug-in program for hybrid electrics,
- and certainly that shows promise at the Air
- 12 Quality Management District level. There's hopes
- that you can get a Prius that not just goes
- 14 whatever, the 300 miles or whatever it was, but it
- can possibly get up to a thousand miles depending
- on the commuter's range.
- 17 I think the integration of hybrid
- 18 electrics into natural gas and other alternative
- 19 fuels certainly is something that, that is going
- to come, it has to come. But, but the, the
- 21 question is when will that time come, because when
- 22 you look at, for example, New York studies where
- 23 you have hybrid electric buses, they perform very
- 24 well because they're stop and go constantly, and
- it just makes, it's a perfect cycle for that.

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1 Whereas you have like, for example, a rapid bus
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- 2 system in downtown Los Angeles or another
- 3 condition, it doesn't make any sense. In fact,
- 4 you, you go upside down.
- 5 So we need to, to, you know, I think in
- 6 the future as, unfortunately, as our mobility
- 7 continues to hatch down, I think that it will
- 8 become more of a, a positive strategy. But, you
- 9 know, we certainly think it's ultimately going to
- 10 be one that, that we'll need to use for all fuels,
- 11 ultimately.
- 12 VICE CHAIR PFANNENSTIEL: Thank you very
- much.
- MR. CAMPBELL: Thank you.
- 15 VICE CHAIR PFANNENSTIEL: I'm now moving
- into this pile of blue cards that I have.
- 17 And we'll start with Bruce McLaughlin of
- 18 the California Municipal Utilities Association.
- MR. McLAUGHLIN: Good morning,
- 20 Commissioners. Bruce McLaughlin, CMUA.
- I have basically a
- 22 comment/suggestion/question on the proposed
- 23 schedule. And so I'm reiterating what I said last
- week in the, the data reg workshop.
- 25 CMUA would be interested to see an

expanded set of stakeholder input through staff
led workshops, as opposed to last week's example

3 was very difficult to follow, the telephone system

4 was lost for a while, people who had either called

in or Webcast or whatever weren't able to follow.

And I think you have a good number of competent

staff who could have round table type

8 workshops. When we're presented with

9 these voluminous reports by staff and then we're

only allowed to come up here and speak and then

sit down for a couple hours, not able to talk face

to face with the people that have made other

comments on the staff report, it sort of hinders,

I think, the robust discussion on the extreme

technical issues that you cover here at the Energy

16 Commission.

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17 So as you go forward in this phase of the IEPR, does this section here in the proposed 18 19 schedule, initiate public workshops for more detailed scoping and planning, and then your 20 21 public workshops on the issue papers between July 17th and August 18th, does that include that type 22 23 of workshop, or would it be the more traditional 24 energy workshop such as you held last week?

25 that a question you can answer now, or take under

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2	VICE CHAIR PFANNENSTIEL: Well, I was
3	going to say I think as we, we contemplated it, it
4	would be the more traditional workshop, which does
5	not mean we couldn't think of some other format.
6	But generally what we try to do is, is seek the
7	maximum amount of public input, and this has
8	served us well to do that. But we hear and will
9	consider your concerns.
10	MR. McLAUGHLIN: CMUA would eagerly

MR. McLAUGHLIN: CMUA would eagerly participate in any of the workshops that pertain to issues related to the municipal utilities.

13 Thank you very much.

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14 COMMISSIONER GEESMAN: Yeah, Bruce, let me, let me also add to that, two things. One, I 15 would encourage your members to sit down with the 16 17 staff in a meeting at your initiative, whenever you think it would be a good idea, and if you 18 19 think the format of these workshops is either too 20 formal or too confining, you might recommend to 21 Lorraine that we, we experiment with different formats such as having all of you, or all of the 22 23 participants sit around these chairs and a little bit more of an open-ended discussion than fixed 24 25 presentations.

1 MR. McLAUGHLIN: Excellent. Thank you.

VICE CHAIR PFANNENSTIEL: Next we have

3 Tom Fulks.

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4 MR. FULKS: Commissioners, thank you for 5 allowing me to speak today. My name is Tom Fulks. 6 I am, my company is called MIGHTYCOMM, we're here representing two clients today, the Robert Bosch Corporation on behalf of light-duty diesel, and 8 then in a couple of minutes, NSTI Oil, which is a 9 Finnish oil refinery, refining company that is 10 11 working on some advanced renewable diesel technology that I'd like to talk to you about. 12

I am at a little bit of a disadvantage today. My computer just died, and so I'm just cribbing from notes that I had to remember, so forgive me. I will be submitting for the docket the formal comments from Bosch and the formal comments and the presentation from NSTI by the deadline that's been identified in the public notice.

First, on behalf of the Robert Bosch

Corporation, I would like to once again, as we said at the 2005 IEPR public hearing, Bosch is very gratified that light-duty diesel technology was recognized as a petroleum reduction technology

in, in the IEPR. It is a significant technology

- in the technology, in terms of emissions areas,
- 3 improving, you know, very rapidly. And so as a
- 4 result of that, we would like to see the 2007 IEPR
- 5 further refine and enhance the role in California
- of light-duty diesel, just due to its inherent
- fuel economy. And by this, I, I mean really dive
- 8 into the rapidly advancing emissions technology.
- 9 In the 2005 IEPR, there was still this
- 10 sort of passing reference of well, we've got our
- 11 serious doubts that the emissions are going to be
- 12 worthy of consideration down the road. Well, the
- 13 test has been passed in terms of technology
- 14 announcements by the automakers, and so what we
- 15 would like to see is some further acknowledgment
- 16 within the document that these vehicles will be
- 17 and -- are and will be emissions compliant by the
- 18 2007 EPA deadline for Tier -- compliance, 2010,
- 19 and so forth.
- 20 So the product announcements that have
- 21 been made by the automakers in recent months are
- concrete, they've made commitments, and so we
- 23 would like that language at least to be reflected
- in the staff research for the 2007 IEPR.
- 25 Just on a philosophical note, we would

also like to emphasize is that if the state and

- 2 the Bio-Energy Action Plan, the 1007 Alternative
- 3 Fuels Plan that you're developing, if we expect to
- 4 use more alternative fuels in the state we really
- 5 have to do everything we can to get more vehicles
- 6 in the state that can use the fuels and can take
- 7 advantage of existing fueling infrastructure, and
- 8 so forth. So again, light-duty diesel can compete
- 9 along with the other plug-in hybrids and the
- 10 hybrid, hybrids and everything else in terms of
- 11 fuel economy and emissions.
- 12 Now, to me, the, one of the most
- important things that we would like the IEPR to
- 14 address in 2007 is a process issue having to do
- 15 with somehow or another synchronizing the
- 16 knowledge base of renewable fuels technology among
- 17 -- and this, this has to go with terms and
- 18 specifications having to do with fuel quality and
- 19 emissions, technology requirements for the fuel.
- 20 And we would like to see that knowledge base
- 21 synchronized between CEC, Air Resources Board, the
- Division of Measurement Standards, legislators,
- 23 their staff, committee staff at the Legislature,
- 24 because what we're finding is a great deal of lag
- 25 time between what you know and what we know, and

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what -- and I'm not bringing the Air Resources
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- 2 Board into this, but between what we have been
- discussing and spending a lot of time working on,
- 4 and then that doesn't seem to be translated over
- 5 at the legislative level, and the knowledge base
- is a little bit behind. I'd say a lot behind, and
- 7 I'm trying to be as diplomatic as I can about
- 8 that.
- 9 And so I don't know how you do it.
- 10 It's, I, I'm, I'm empathetic in terms of how you
- 11 go about the process, but what we're saying is if
- there's any way we can help, let us know. We,
- 13 we'd be happy to do that, as well. And as I said,
- we will, Bosch will be submitting its written
- 15 comments to the docket along those lines.
- Now then, with the other hat I wear.
- 17 I'm not a mayor, but I do have another client that
- 18 I need to talk about, and that's on the fuel side
- of things. The, once again, NSTI Oil is a very
- 20 unknown factor in the United States right now. It
- is the European Union equivalent of a Tesoro, if
- that makes any sense. So it is opening a bio-mass
- 23 to liquid diesel fuel refinery in Finland in July
- of 2007, and it very much wants to open a refinery
- in California with this technology.

And so the comments I made about 1 2 synching up the knowledge base about alternative 3 fuels among all of the various policy players, 4 NSTI would also reiterate that same concern, just 5 based on its experience dealing with the 6 legislative process with AB -- excuse me, with SB 1675. And along those lines, what we would 8 like to see the, the 2007 IEPR address is a 9 definition of terms, some glossary of terms so we 10 11 all have a uniform understanding of what means what in the bio-fuel world, because right now we 12 13 have a sort of a branding issue among the bio-14 diesel industry and the, the soy, traditional soy based bio-diesel, that type of technology, there 15 seems to be some ownership of the word "bio-16 17 diesel". And along comes the second generation technology that's renewable diesel fuel using the 18 19 exact same feedstocks but a different process, injecting hydrogen into the process and so forth, 20 21 suddenly the, the other brand bio-diesel folks don't want the new generation of bio, of renewable 22 23 fuel to be able to use the word "bio-diesel". And so I think, I can't think of a 24 25 better challenge for the Energy Commission than to

dive in, get current on all of the really rapidly

- 2 growing technologies in the alternative fuel
- 3 world, and just set out your own California
- 4 glossary of terms so that we all from here forward
- 5 know what's what. And then when that goes over to
- 6 the Legislature and they're dealing with these
- 7 sort of command and control processes, they know
- 8 what the terms are. Because in the, in, in SB
- 9 1675, there has been a, just a heck of a time
- 10 using, getting the words "renewable diesel"
- 11 inserted into that bill versus "bio-diesel" as
- 12 specified by ASTM's certain specification
- 13 standard. That bill, that number, as written,
- 14 mandates a certain type of, of fuel, which causes
- 15 all sorts of problems down the road, which we
- 16 could get into later on.
- 17 But the point is, you guys could do just
- 18 a tremendous service to everyone by defining your
- 19 own terms. You can make the rules. So we, we're
- 20 suggesting that you do that.
- 21 Additionally, we'd like to see the 2007
- 22 IEPR establish a clear numerical goals and
- 23 deadlines for volume production of various
- 24 renewable fuels, whatever type it is, first
- 25 generation, second generation, it would be great

1 to at least say okay, we know what the target date

- 2 is.
- 3 We would also like to recommend that
- 4 the, in the IEPR it identify potential renewable
- 5 diesel refinery sites and feedstock sources,
- 6 because as I said, NSTI, as a European operator,
- 7 would like to come in, but it doesn't want to burn
- 8 up a lot of its resources basically getting kicked
- 9 out of one community after another before it, it
- 10 can find a place to go.
- 11 Given all of the traditional -- I'm a
- 12 native Californian, I mean, I know what goes on.
- 13 I'm from San Luis Obispo. We hate everything
- 14 there. And so, but I'm in Sacramento now, and so
- 15 I'm learning that there are, you know, various
- 16 places that, that these sorts of facilities can
- 17 land.
- 18 And along those lines, we would like for
- 19 there to be some sort of identification of
- 20 regulatory community and environmental barriers,
- 21 just generically speaking, that could be addressed
- 22 up front rather than having to each individual
- operator having to come in and discover this on
- its own, at its own expense. That just slows down
- 25 the development of the bio-fuels industry overall

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1 unnecessarily, in our view. And we would also
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- 2 like for the CEC to identify remedies to these
- 3 barriers. And again, we will be happy to assist
- 4 you in that.
- 5 And now, on my crib notes. If it's
- 6 possible, we would like for there to be some sort
- 7 of an economic analysis about the viability of the
- 8 various technologies and what the future, the
- 9 bio -- renewable fuel technologies and what the
- 10 future might hold. And that's it.
- 11 So I will be submitting these comments
- formally when I can get my computer up and
- running. And we'll take it from there.
- 14 VICE CHAIR PFANNENSTIEL: Commissioner
- 15 Geesman.
- 16 COMMISSIONER GEESMAN: You spoke of
- 17 goals and timelines for fuel production.
- 18 MR. FULKS: Yes. Not just consumption.
- We, we know what that is.
- 20 COMMISSIONER GEESMAN: Well, I guess
- 21 that's, that's my question. From a state law
- 22 standpoint, are we better off focusing on
- 23 production targets or better off focusing on
- 24 consumption or use targets?
- MR. FULKS: Well, I think it's not up to

1 us to really get into that, because you're going

- 2 to do what you need to do, and we're just going to
- 3 help along the way, provide information.
- 4 COMMISSIONER GEESMAN: Yeah, but we,
- 5 we'd sure like some advice.
- 6 MR. FULKS: Well, the, the advice that
- 7 we would like to, to offer you is the industry as
- 8 a whole could really use some help in identifying
- 9 realistic numbers for what could we possibly do to
- 10 produce the bio -- I should say renewable fuels
- 11 within the state of California, given certain
- 12 scenarios. How much feedstock would we need
- 13 produced in California. How much would we need,
- 14 would we need to, to import. At what point on the
- 15 calendar could we flip it over so that we could
- 16 expect California to be able to produce so much
- 17 feedstock, given that there's now a market for
- 18 these products, for these crops, and so forth.
- 19 When could we see, see on the calendar when
- 20 California could wean itself off of crops imported
- 21 from other states, and so forth.
- 22 Those would be very helpful figures for
- 23 not just NSTI Oil but for I think a lot of other
- folks, just because it's, it would help speed up
- 25 the process for those smaller innovates who may

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1 not be as capitalized but who want to put their
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- 2 money into actual manufacturing and production
- 3 versus market research and analysis and everything
- 4 else. I think this is a service that the CEC
- 5 could provide.
- 6 COMMISSIONER GEESMAN: Thank you.
- 7 MR. FULKS: Thanks.
- 8 VICE CHAIR PFANNENSTIEL: Thank you very
- 9 much. Very useful suggestions.
- 10 Sepideh Khosrowjah -- sorry.
- MS. KHOSROWJAH: Good morning,
- 12 Commissioner, Staff. My name is Sepideh
- 13 Khosrowjah, and I represent a division of
- 14 ratepayer advocates, the ORA, at the California
- 15 Public Utilities Commission. The ORA represents
- 16 the interest of ratepayers in California,
- 17 especially small business and residential
- 18 customers.
- 19 On behalf of the ORA, I would like to
- 20 thank you and the CEC staff for taking on this
- 21 crucial task to develop energy policies for the
- 22 entire statewide considering safety, reliability
- 23 and environmental factors. The ORA will monitor
- and where possible provide input and feedback from
- a ratepayer perspective in the 2007 IEPR. The ORA

1 shares the CEC's concern as expressed in the 2005

- 2 IEPR over California's need to resolve issues and
- 3 move forward aggressively on renewables and other
- 4 priority resources as articulated in EAP-2.
- 5 The ORA is also concerned, as TURN is
- 6 concerned, with the high state's electricity rate
- 7 and would like to see the CEC address this
- 8 fundamental economic issue as it assesses the
- 9 state's electricity needs and the infrastructure
- 10 alternatives to meet them.
- 11 So I'm just here to let you know the ORA
- is going to monitor this process, and these are
- our concerns.
- 14 COMMISSIONER GEESMAN: I, I want to
- 15 thank you for being here, and certainly invite
- 16 your full-fledged participation in this cycle. A
- 17 couple of the, the evidentiary high points in the
- 18 2005 cycle were provided by both Scott Cushoin and
- 19 Bob Kinosian last year, and it, it greatly
- 20 assisted our process, and I certainly invite you
- 21 to continue in that tradition this time.
- MS. KHOSROWJAH: And we are planning to
- do so. Thank you very much.
- 24 VICE CHAIR PFANNENSTIEL: Thank you very
- 25 much for being here.

1	Rod	Aoki	•

and Users Coalition.

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- MR. AOKI: Good morning, Commissioners

  and members of the panel. My name is Rod Aoki,

  and I'm here today for the Cogeneration

  Association of California and the Energy Producers
- The last time I had the opportunity to speak before you was to express my clients' 8 appreciation for the positive statements and 9 directives which were contained in the 2005 IEPR 10 11 for both the retention of existing and promotion of new combined heat and power resources. And I 12 wanted to let you know today that CEC and EPUC are 13 14 both working both in CPUC proceedings that are 15 ongoing, as well as before the California ISO to work in an effort to implement the recommendations 16 17 for CHP that are contained the '05 IEPR.

As you move forward with the 2006 update and the 2007 IEPR, we would ask that you continue to keep CHP in mind and keep a focus on CHP among the other things that you have to do for two primary reasons.

The first is that we believe there are still recommendations in the 2005 IEPR which remain to be addressed, and some of these examples

are, from the IEPR, the Energy Commission and CPUC

- 2 should work together to evaluate whether contracts
- 3 should have terms with the same economic life as
- 4 avoided resources. By the end of 2006, the Energy
- 5 Commission and CPUC should collaboratively
- 6 translate the goal of 5400 megawatts of CHP by
- 7 2020, and to annual IOU procurement targets.
- 8 Energy Commission and CPUC should
- 9 establish mechanisms to ensure that existing CHP
- 10 systems retain their baseload positions in IOU
- 11 portfolios, and encouragement of CHP at the
- 12 state's petroleum refineries to make them less
- vulnerable to power outages.
- 14 The second reason is as we have been
- 15 working to implement the 2005 IEPR recommendations
- for CHP, we are continuing to meet some levels of
- 17 resistance. And just a couple examples of
- 18 that. In the long term QF policy
- 19 proceeding which is ongoing before the CPUC, the
- 20 utilities took the position that the loading order
- 21 preference for CHP resources that is contained in
- the EAP2 only applies to units ten megawatts or
- 23 smaller. And we believe this is in direct
- 24 contravention to the statements and discussion in
- 25 the 2005 IEPR that the greatest benefits were to

be attained -- obtained from larger CHP systems.

2 Secondly, as I think you know, in the

3 first phase of the 2006 procurement proceeding

4 before the CPUC, there is a proposal to procure

significant amounts of new generation, and at this

point, although statements have been made that

this is, this process is complying with the EAP2

and the loading order, we have no reason or no

ability to really assess that, what analysis has

10 been done, and whether or not any loading order

11 resources such as CHP resources will be selected

in that process.

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So we just wanted to let you know we are
going to continue to participate in this
proceeding both on the '06 update and the '07

IEPR, and would ask again for your continued focus
on CHP issues, because we think they'll be of

on CHP issues, because we think they'll be of

great assistance to us as we continue to advocate

for the preservation of the benefits provided by

CHP and to implement the important state policies

that were contained in the '05 IEPR.

Thank you very much.

23 COMMISSIONER GEESMAN: Thanks, Rod. I

think you can rest assured that we'll stay

focused. We're not a rate-setting entity, and not

1 inclined to, to second guess our colleagues to the

- 2 appropriate calculation of avoided cost. But I do
- 3 think that we have a strong commitment to meeting
- 4 the state's infrastructure needs as expressed in
- 5 the 2005 IEPR, and I think that if we do stay
- focused, we can make some good progress in this
- 7 cycle toward accomplishing that.
- 8 One thing that I, I would call your
- 9 attention to that I, I think is worthy of
- 10 exploration. We got into this, as you may know,
- 11 at the Energy Action Plan meeting both commissions
- 12 had about ten days ago. And Shawn Gallagher from
- 13 the Energy Division of the CPUC mentioned the
- 14 concept of a California PURPA, or a state law
- 15 purchase obligation. And I think that's, that's
- 16 worthy of the various lawyers that hover around
- 17 this area exploring.
- There were some preliminary views
- 19 expressed at that meeting, and I certainly
- wouldn't hold anyone to those preliminary
- opinions, but I think it, it's worthy of trying to
- do some research and determine how we can best
- 23 meet our hopes and expectations for the CHP
- sector.
- 25 MR. AOKI: Thank you, Commissioner

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1 Geesman. We are working on that very issue.1
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- 2 VICE CHAIR PFANNENSTIEL: Great. Thank
- 3 you.
- 4 MR. AOKI: Thank you.
- 5 VICE CHAIR PFANNENSTIEL: Al Pak, from
- 6 Sempra.
- 7 MR. PAK: Thank you, Commissioner.
- 8 Commissioner Geesman, I hope you notice
- 9 I didn't bring my coal projects with me this year.
- 10 (Laughter.)
- 11 COMMISSIONER GEESMAN: I don't think you
- have any of those left, do you?
- MR. PAK: Well, they're still on the
- 14 books. No, those are the original and 12 copies
- 15 of --
- 16 COMMISSIONER GEESMAN: I think those are
- 17 characterized on your books as wasting assets.
- 18 MR. PAK: I think that's the class
- 19 they're in, yes.
- 20 For the record, my name is Al Pak. I
- 21 represent Sempra Global Enterprises. By way of
- 22 introduction, Sempra Global Enterprises is the
- 23 non-utility side of Sempra Energy. We have five
- 24 principal subsidiaries, a power plant
- 25 developer/operator, a retail energy service

1 provider, an LNG terminal developer/operator, and

- 2 an interstate pipeline developer/operator and a
- 3 trading and warehousing company. So we obviously
- 4 have a number of interests in the IEPR as it's
- 5 presently structured.
- 6 And we were very happy to see the
- 7 outline that was -- and the design that's included
- 8 in the notice. We sort of looked at the first
- 9 IEPR from 2003 as an opportunity to do a
- 10 comprehensive supply/demand balance. In the 2005
- 11 IEPR we looked at a number of vexing issues that
- over the short term might prevent us from
- improving the supply/demand balance, and in this
- 14 IEPR we see the Commission taking on issues that
- are really important to the merchant participants
- in the competitive energy markets in California,
- 17 and principally testing whether or not we are
- 18 keeping the promises that have been made in both
- 19 the Energy Action Plan and in the previous IEPRs.
- 20 In terms of the, the notice issue, which
- 21 we are particularly interested in and we wanted to
- give you a suggestion as to the direction that
- 23 issue might take, the, the notice indicated that
- the Commission was going to evaluate whether the
- 25 state was being successful or would be successful

in the future in delivering fuel diversity,

- 2 resource adequacy, system reliability and local
- deliverability. We think that's a, that's a very
- 4 good topic for us to spend an awful lot of time
- 5 on.
- I should note that there are a lot of
- 7 public objectives embodied by those concepts, and
- 8 we can characterize them as public goods. And
- 9 with respect to a large measure of those public
- 10 goods, we're delivering them through command -- a
- 11 command and control paradigm being controlled by
- 12 the Public Utilities Commission. I was going to
- 13 remark in, in response to Commissioner Geesman's
- interest in streamlining the SEP process that
- maybe rather than have two agencies being
- involved, that there should only be one, but we
- 17 think you picked the wrong one. I was going to
- say a lot more about that until I, I came out from
- 19 behind the television and saw Mr. St. Marie.
- 20 (Laughter.)
- 21 MR. PAK: But in our comments we'll give
- you, we give you 11 reasons why the CPUC is the
- wrong agency to be implementing programs and
- 24 monitoring the programs, and supervising the
- 25 programs related to the delivery of those public

goods. And I think, you know, the SEP evaluation
can be part of that.

I want to speak specifically about three kinds of public goods, and maybe having this Committee, and the Commission ultimately, in this IEPR evaluate whether or not there is an alternative paradigm that we could be using to deliver some of these public goods, and I want to speak about three in particular, reliability and resource adequacy in the electric sector, renewable energy delivery, and reductions in greenhouse gas emissions, which is increasingly an 

First, let me say that Sempra Energy, as well as Sempra Global Enterprises, fully believes that these are important issues and the state is -- it is appropriate for the state to address them. We do not dispute the ability of the state, either as a matter of right or of law, to implement programs addressing these issues. But we do have a lot of concerns that the delivery mechanisms that are being put into place, particularly by the Public Utilities Commission, are wrong-headed and won't get you to the goals.

important issue for both this agency and the CPUC.

And I think as you evaluate whether we are

1 fulfilling the objectives of the Energy Action

- 2 Plan, that a lot of the problems have to do with
- 3 the way that the programs are structured.
- 4 The principal problem is the PUC's
- 5 environment and their culture is all about
- 6 assessing, or imposing liabilities, obligations,
- 7 and assessing penalties, and we think that's the
- 8 wrong approach.
- 9 First of all, it promotes endless
- 10 litigation. There isn't a proceeding that the PUC
- 11 can bring to close as quickly as some of these
- issues demand. And when you talk about the
- 13 delivery of public goods and you, you heard it, I
- 14 think, earlier this week at the Energy Action Plan
- 15 meeting, when you talk about whether or not we're
- 16 meeting the goals, you tend to hear a lot of
- 17 excuses. So and so did this, we did that.
- 18 I'll tell you from my experiences, we
- 19 try to, to meet some of the goals that have
- 20 been -- or the objectives that have been placed
- 21 in our responsibility, that the excuses we hear
- from both us and our counter parties are all
- 23 legitimate. I can, and I'll give you an example
- of how we're trying to meet resource adequacy.
- Now, they're, the, the complaints that

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1 you're going to hear are not, are not compatible,
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- and it's going to ultimately be up to you to
- 3 determine whether more command and control
- 4 regulation is appropriate, or whether some
- 5 alternative approach should be tried. Even worse,
- 6 we think that -- and this is obviously our bias at
- 7 Sempra Global -- we think the command control
- 8 regulations are becoming more and more
- 9 incompatible with competitive market structures.
- We are focused on price, profits, market
- share, running our businesses as efficiently as
- 12 possible, basically trying to carve out some kind
- of a difference between us and our competitors in
- 14 the markets, and principally that would be the,
- 15 the regulated utilities. And as we meet, as we
- try to meet those requirements, we're really taken
- 17 out of the game that we play with respect to
- trying to build better products, meet cost
- 19 efficiency goals, get someplace earlier than our
- 20 competitors can get, and, and the example that,
- 21 that I wanted to share with you is resource
- 22 adequacy.
- We, we have built our retail service
- 24 business around the concept of perfectly hedging a
- customer's energy requirements in a forward

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1 market, and we do that using financial
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- 2 instruments. The CPUC and the California ISO have
- 3 imposed resource adequacy requirements on our
- 4 retail energy service provider that in part tries
- 5 to get us to transmute the physical -- the
- financial and contractual obligations we use to
- 7 serve our customer loads into physical ones.
- 8 We have tried to do that. And we have
- 9 built a fairly large portfolio now of a pure
- 10 capacity obligation, no energy behind it, just to
- 11 meet these, these CPUC requirements. I buy only
- 12 what I need, certainly no more, and hopefully not
- 13 less. But as we negotiated those contracts,
- 14 because we were only doing this to meet a
- 15 regulatory requirement, we tried to build into our
- 16 contract warranties and indemnity provisions that
- 17 would make the seller obligated to find us a
- 18 replacement product if he failed to deliver and
- 19 indemnify us against any penalties that the CPUC
- 20 might, might impose on us if he failed to deliver.
- Obviously, we thought that was a
- legitimate requirement, since we were only -- we
- 23 weren't buying this for the benefit of our market
- or our customers, but only to meet a regulatory
- 25 requirement imposed on our license. The sellers

1 responded as you would expect. We're not going to

- 2 indemnify you against penalties, and we may in
- 3 part provide you compensation for the replacement
- 4 capacity that you might need in the event of our
- 5 default.
- 6 Both sides have perfectly legitimate
- 7 business positions, and you're going to hear the
- 8 same thing when you go to your workshop on credit
- 9 requirements. I listened to purchasers, or
- 10 utilities who put out requests for proposals for
- 11 power that we want to respond to. And they, you
- 12 know, we hear a lot of talk about the impairment
- 13 of the credit quality of the utility balance sheet
- 14 that we, as a, as a seller under a purchase power
- 15 agreement impose upon them. From our perspective,
- 16 we think a lot of what they call credit quality
- is, is derived from the regulatory mechanisms of
- 18 rate making and cost recovery.
- 19 So as we go back and forth, both sides
- 20 have legitimate positions, but it doesn't bring us
- 21 any closer to finding a mutually satisfying
- 22 contractual set of obligations. And so the
- 23 question that we would have you ask as you
- 24 evaluate whether or not we're, we're delivering
- 25 all of these public goods through command and

1 control regulations is whether this system of

- 2 private bilateral contracts is the appropriate
- 3 method by which we should be complying with all of
- 4 the important public goods objectives that are
- 5 being imposed on the market.
- 6 And specifically, we'd like to help you
- 7 come to some sense that an alternative mechanism
- 8 is, is needed, and in our comments we describe one
- 9 alternative paradigm, and that would be the use of
- 10 a central procurement model.
- 11 For some time, Sempra Global has been
- 12 proposing that the California ISO be the backstop
- 13 procurement agent for reliability oriented
- 14 capacity in the market. We have proposed that the
- 15 ISO hold an annual auction for forward capacity
- obligations. And to a large extent, we expect
- that there will be hedges, bilateral hedges
- 18 against that auction. And so a lot of what you'll
- 19 see in terms of ISO procurement is really marginal
- and only backstop.
- 21 But we believe that that helps you get
- 22 to where you want to go better than relying on
- independent parties under penalty of -- under
- 24 penalties and all kinds of enforcement mechanisms,
- 25 to get you to the ultimate objective.

We're proposing the same thing for
greenhouse gas emission reductions and renewables,
and I, I think TURN has been suggesting this, at
least in the renewables area, for at least the
non-utility load-serving entities. We believe
that it may, it should be expanded to the entire
market.

We hope that these kinds of models.

We hope that these kinds of models, although we wouldn't use a state agency to do this, we, we are proposing a private non-profit organization, a consortium of, of -- based on collaboration between market participants, we think this model is familiar to you. This is pretty much how you run your public interest research and development program, central procurement can ensure that the important R&D that may be the market can't support, the state still gets and has access to.

EPRI and GRI have done pretty much the same thing on a, on the private side for a number of years. New York recently empowered a state agency to procure renewables as they try to meet their renewable portfolio standard objectives.

In our comments that we're filing, as I indicated earlier, we think there are 11 reasons

1 why you should do something other than what the

- 2 PUC is doing. But I can talk, I want to talk
- 3 about three in particular that are really
- 4 important, and I'll start with one that hopefully
- 5 the Energy Commission can at least appreciate.
- 6 And that is this will improve transparency.
- 7 If you strip out all of the competitive
- 8 advantages that come from being able to contract
- 9 in specific ways with respect to the delivery of
- 10 these public goods, we think there'll be a lot
- less need for secrecy around those contracts
- 12 either with respect to their pricing and
- procurement, or the manner in which they were
- 14 evaluated. There isn't enough transparency with
- respect to the procurement of renewable energy.
- 16 I've heard Commissioner Geesman indicate
- 17 that the whole NPR process is baffling to this
- 18 Commission. It is baffling to us, as well, and
- it, it would help to sunshine a lot of this.
- 20 Taking vested competitive interests out of the
- 21 arena of delivery of public goods we think can do
- that.
- 23 Secondly, there'll be a lot less
- 24 litigation. As we try to structure these
- 25 programs, and we just started the process in the

greenhouse gas area on Wednesday at the PUC, we

- 2 tend to focus on liabilities, obligations,
- 3 penalties, enforcements. That gives everybody a
- 4 vested interest in defending themselves.
- 5 It has struck me that as we looked at
- 6 these programs within Sempra Global, we have spent
- 7 all kinds of time on our litigation positions. We
- 8 have not yet begun the work of developing our
- 9 strategies, our -- how we comply, what are the
- 10 best projects, initiatives that we can get in
- 11 order to meet these obligations either
- 12 individually as a company, or collectively as an
- industry. And it, it's just odd that if these
- 14 goals are important we spend all our time about
- our litigation positions and very little on the
- end result and how we get there.
- 17 So we think that, that turning to a
- 18 collaborative model will allow us to immediately
- focus on projects, initiatives, achieving the
- 20 goals rather than figuring out who is relatively
- 21 better off or worse off under specific designs and
- 22 criteria that might be adopted after months and
- 23 months of litigation in a room full of what --
- 24 hovering lawyers, I think you called them.
- Third, and this is the one that's

1 prompted Sempra Global to raise these issues with

- 2 the PUC, who had, who decided that this was not a
- 3 right time to consider the issue because it didn't
- 4 fit their litigation schedule, of all, of all
- 5 reasons, we think that, that using some
- 6 alternative model than command and control will
- 7 preserve competition, and a focused competition on
- 8 prices and products and service quality, and
- 9 that's where the focus of competitive markets
- 10 ought to be. It shouldn't be on how well we
- 11 deliver public goods. We don't think we should be
- 12 judged on that. There are a number of reasons for
- 13 that, and we articulate them in our comments.
- 14 So with that, if we could get you to
- look at whether or not we are meeting the goals of
- 16 all the programs that are being layered onto our
- 17 industries, and whether maybe something else, a
- 18 different regulatory paradigm can get us there
- 19 faster, cheaper, better, more transparently, we
- 20 hope you take the opportunity to do that in this
- 21 IEPR.
- Be happy to answer any questions.
- 23 COMMISSIONER GEESMAN: Al, I'm going to
- 24 read through your, your written comments quite
- 25 carefully before, before raising any substantive

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1 questions. I will say that the comment and
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- 2 testimony that your company provided both in '03
- 3 and '05 have been of great importance to us. I
- 4 think you've brought the LNG question into
- 5 perspective for us in 2003, and it was in no small
- 6 part a result of some of the contribution that you
- 7 made that helped us with our consideration of coal
- 8 issues last year.
- 9 I think that we ought to provide a
- 10 pretty detailed scrutiny of your proposal in the
- 11 '06 RPS re-evaluation that we're going to do. I
- 12 think it sounds quite interesting, and would
- 13 certainly invite you to provide us with additional
- 14 information, and to the extent that TURN has made
- a somewhat similar proposal for the non-utility
- 16 RPS procurement, we ought to give their proposal
- 17 comparable consideration. I, I think it sounds
- 18 very interesting.
- 19 MR. PAK: Thank you, Commissioner. And
- 20 I should say that the, the exchange of ideas is
- 21 two-way. Obviously, you had an influence on which
- 22 projects we were and were not pursuing.
- 23 (Laughter.)
- 24 VICE CHAIR PFANNENSTIEL: Al, I will
- also read the, the written comments and we'll

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1 probably have further discussion. But I, I just
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- want to make sure I understand. The central point
- 3 of what you're talking about for the delivery of
- 4 these public goods is what you have referred to a
- 5 couple of times as the centralized collaborative
- 6 model. And so I take that -- and, and your, your
- 7 reference point for procurement is the ISO,
- 8 Having, having that for the backstop procurement.
- 9 MR. PAK: For reliability capacity, yes.
- 10 For others that we use some other agent.
- 11 VICE CHAIR PFANNENSTIEL: And, but for
- 12 the RPS, I'm, I'm not quite sure what you, you are
- 13 referencing. You said some independent third
- 14 party not yet existing. Is that -- I'm trying to
- 15 get my, my --
- MR. PAK: That's right.
- 17 VICE CHAIR PFANNENSTIEL: -- mind around
- 18 what kind of model you had.
- 19 MR. PAK: That's right. And it, you
- 20 know, it doesn't necessarily have to be the same
- one that would be procuring reductions in
- greenhouse gas emissions, for example, offsets.
- 23 But the programs are related. We understand there
- is a difference between all of the values
- 25 renewables bring and greenhouse gas emission

1 reductions, but there is some overlap. So to some

- 2 extent, it may serve our purposes to have a single
- 3 third party, but we suspect that there may be room
- for two here, as long as they coordinate.
- 5 VICE CHAIR PFANNENSTIEL: And this is
- 6 elaborated on more in your written comments, and
- 7 so we can --
- 8 MR. PAK: Yes.
- 9 VICE CHAIR PFANNENSTIEL: -- read it.
- 10 Thank you very much.
- 11 MR. PAK: Thank you.
- 12 VICE CHAIR PFANNENSTIEL: Further
- 13 questions?
- 14 The next speaker, John Van Bogart.
- 15 MR. VAN BOGART: Good morning, everyone.
- 16 Thank you for this opportunity again. I wanted to
- 17 take this opportunity to thank the Commission as
- 18 well as the Air Resources Board and California
- 19 Department of Food and Agriculture, as well as the
- 20 Governor's office, to push forward renewable fuels
- 21 technology as well as alternative fuels as we move
- 22 forward.
- 23 My name is John Van Bogart, I'm with
- 24 Clean Fuel USA. We're based out of Georgetown,
- 25 Texas. We are manufacturers of purpose built

1 alternative fuel and bio-fuel dispensers, as well

2 as vehicle fuel systems. The dispensers that we

3 make and also up-fit, we're the only authorized

4 up-fitter for alternative fuels for Dresser Wayne

5 and Gil Barco, which represent about 93 percent of

6 the retail marketplace.

The president of our company, Curtis

Donaldson, is the chairman of the NEVC, the

National Ethanol Vehicle Coalition, and we sit on

many of the clean cities coalitions throughout the

country.

Today I wanted to give a brief update on the progress that's been made here in California for the deployment of E85 fuel in the retail marketplace. There has been some market hurdles in the past due to vapor recovery issues. We have been working with the Air Resources Board and we feel that these market hurdles are very close to being cleared, and sometime this summer we will get a go-ahead to deploy refueling infrastructure for E85. In collaboration with Dresser Wayne and Gil Barco, we have received INTEP and weights and measures approvals and are very close, in the last final stages of UL approvals for product safety.

We think these are important standards

1 to have, especially in a state the size of

2 California. Some other states around the country

3 have moved forward without some of these

4 approvals, and good for them for being pioneers,

5 but I think we know a lot more now than we did

then, and I think some of these product safety

standards should be enforced here in California.

As you know, there's more than five million E85 vehicles in the country. Here in California we have over 300,000 vehicles that can run on E85. Ethanol production currently at about five billion gallons, slated to go to about 7.5 billion gallons sometime in 2008, 2009, which will put us several years ahead of schedule on the renewable fuels standard, which is very good news.

On the propane front, as promised, the industry has received approvals for several new vehicle platforms including the new school bus, also the medium duty platform and the new Rausch F154 pickup truck. These two fuels are a little bit different. The, on the propane side, we consider this to really be a fleet fuel and a good fuel for fleets to use because of the economic benefits and the cost savings to the fleets.

1 consumer fuel, for lack of a better term, a soccer

- 2 mom fuel. Most of the vehicles can be made, as
- 3 you know, to run on E85.
- 4 Some of the costs of the infrastructure
- for E85 I thought I'd briefly address. To up-fit
- 6 an existing station with an existing tank and
- 7 existing dispenser to put out a UL certified and
- 8 INTEP approved kit, these costs run somewhere
- 9 between 16 and \$20,000, and that would include
- 10 evacuating the tank, cleaning the tank, replacing
- 11 the equipment in the tank, submersible pump, the
- 12 float gage, some things of that nature. A brand-
- 13 new dispenser by itself, from Wayne Dresser or Gil
- Barco, they're going to be about \$15,000,
- 15 somewhere in that nature.
- 16 So we believe these infrastructure costs
- 17 are quite a bit less than most of the alternative
- 18 fuel infrastructure options that are out there,
- and therefore we feel that it is a very good
- option for the state to move forward on.
- 21 That's about all I had. I think we have
- some choices as not only a country, but a state.
- 23 We can continue to buy our fuel from the Mideast
- or go to the Midwest and buy fuel, and I don't
- 25 think the President has ever deployed the Marine

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1 Corps to defend a cornfield in Iowa, or maybe a
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- 2 bio-mass facility here in California. There are
- 3 no silver bullets, as my good friend John Boesel
- 4 says. All of the strategies I think should be
- 5 pursued, and I want to congratulate the Commission
- for staying with that tack.
- 7 Thank you very much.
- 8 VICE CHAIR PFANNENSTIEL: All right.
- 9 Thank you. Are there questions?
- 10 Les Guliasi, PG&E.
- 11 MR. GULIASI: Good morning. Les
- 12 Guliasi, with Pacific Gas and Electric Company.
- 13 I just want to make a few brief remarks
- 14 this morning addressing on balance probably more
- process than substance. But with respect to
- 16 substance, I think the four main issues that
- 17 you've identified are really the front burner
- issues that we need to address in the '06 update,
- as well as moving forward into the 2007 IEPR.
- 20 As this process unfolds, I'm sure that
- 21 we'll have a chance to hone in more specifically
- 22 on the topics with the workshops, with the staff
- 23 papers, and so forth. But most of the topics that
- 24 we're going to address this year are not new
- topics. We've already heard people express

concerns about the RPS. We've heard about the
critical, critical peak pricing component of the
load management section. And again, they're not,
they're not new issues. We've spent a lot of time
and effort over many years addressing these

6 topics.

And I don't want us to spend a lot of time re-hashing the same issues, churning up the same old ground. But I think that the Energy Commission, and especially in the staff reports, can really move us forward if you focus on trying to get everybody on the same page. You've, you've generally done a very good job in the past in identifying issues, bringing us to date historically on those issues. But if we're going to move forward at all, we really have to start from the same, from the same platform, from the same page. And that, I think, is an important task for the staff in producing the workshops.

And I guess another comment that I'd make about that is I hope that we can all come to these issues with a fresh perspective and, and keep an open mind. As we've talked about these topics both here as well as in other forums, we keep hearing the same criticisms articulated by

1 the same parties. It's very repetitious. We know

- where everybody stands, by and large. And if
- 3 we're going to find solutions to the problems we
- 4 have to keep an open mind, look at things with a
- fresh eye, and commit to being -- to working in a
- 6 collaborative fashion to advance, you know, the
- 7 state of the art on these issues.
- 8 With respect to data collection, I don't
- 9 think I need to say much. I'm aware of the
- 10 separate and parallel process that you have to
- 11 address the data issues. I think there's a lot of
- 12 work that we have ahead of us still. I'm mindful
- of the questions posed by the notice for the
- second workshop to be held on, on May 25th. I
- 15 think those are some of the right questions that
- need to be asked and answered so we can solve some
- of the data questions with respect to scope.
- 18 I, I recall, I think it was in November
- of 2004, when we had the scoping workshop leading
- 20 to the 2005 IEPR proceeding, and there was a
- 21 proposal put on the table, I think it was by
- 22 Edison, to begin the collaborative process to
- 23 address data requirements, and especially the
- 24 issues surrounding confidentiality. We spent a
- lot of time last year on the, on the

confidentiality issue, probably more time than we
deserved to spend, and I think some of the time
might have been better spent on substantive issues

4 rather than on fighting over confidentiality.

narrowed sufficiently about confidentiality, yet they're not fully resolved. I'm hoping that through the parallel data collection process we can finally resolve the data confidentiality issue and agree about what data are confidential. And I want to emphasize again something I've said many times before. From the utilities' perspective, and certainly from PG&E's perspective, this is not an issue about providing data to the Commission. This is really about protecting some limited amount of data from public exposure, public disclosure.

I also want to encourage you to continue to work closely with the PUC. I'm mindful and respectful of the fact that you have separate responsibilities, you have separate perspectives on some of these issues, both the substantive issues as well as the data confidentiality issues. But we, we feel caught sometimes between two agencies that have separate rules and separate

1 requirements. To the extent that you can work

- 2 together with your sister agency and come to terms
- 3 with some of these confidentiality issues, it will
- 4 I think improve the process.
- 5 I'm glad to see that Mr. St. Marie is
- 6 here representing the PUC, and I'm sure he'll hear
- 7 these remarks. And to the extent that you can
- 8 continue the kind of collaboration with the PUC,
- 9 it would be very helpful.
- 10 The final remark I wanted to make is
- 11 about resources. Both the data collection
- 12 process, as well as the update and the 2007 IEPR
- 13 process are ambitious, and they promise to be very
- intensive efforts. Commissioner Geesman, you said
- 15 earlier that the state government does not have
- infinite resources. I think the way you put it
- 17 was that the resources are not -- are, are
- 18 somewhat finite. And I just want to remind you
- 19 that the resources of various parties, including
- the utilities, are not, are not infinite.
- 21 It's been very helpful that the two
- agencies, the PUC and the CEC, and I guess I
- should also add to that the ISO, have worked in a
- 24 collaborative fashion over the past several years.
- But we need to continue that collaboration, and we

need your leadership to ensure that we don't

- 2 duplicate effort. I talked before about the
- 3 importance of not duplicating effort.
- 4 I've also talked to you about the
- 5 importance of trying to sequence your activities
- and your, your proceedings so that they make
- 7 sense, so that they dovetail with each other and
- 8 are compatible. To the extent that you can
- 9 continue that kind of collaboration and even take
- 10 some active leadership and talk to your fellow
- 11 Commissioners at the PUC to coordinate issues, to
- 12 coordinate proceedings, to sequence the
- 13 proceedings, to time the decisions in a manner
- 14 that makes sense for all of us, that would be very
- 15 helpful.
- 16 And that concludes our remarks. Thank
- 17 you very much.
- 18 COMMISSIONER GEESMAN: You know, Les, I
- 19 agree with everything you just said. I'm not
- 20 certain that whoever files some of your legal
- 21 briefs at the PUC in the procurement proceeding
- 22 has heard that speech, and I would invite you to
- share your thoughts with them, because I think
- 24 Commissioner Peavey certainly has attempted to
- 25 structure that process to dovetail with the 2005

1 IEPR process as best humans could make it

- 2 dovetail. And I think that it was done in the
- 3 spirit that you just mentioned, and I would hope
- 4 that spirit pervades your company a little more
- 5 than at least some of the legal filings would
- 6 suggest it has.
- 7 But let me give you the same heads up
- 8 that, that I gave Gary, as it relates to the '07
- 9 process. And that is NRDC and Union of Concerned
- 10 Scientists did register concern with our limited
- 11 approach to integrated resource planning in the
- 12 '05 cycle. We took note of that in the '05 report
- and, and promised to do quite a bit more in '07,
- 14 and I envision that involving us with your various
- 15 procurement methodologies, the least cost/best fit
- methodology, and your value at risk methodologies.
- 17 I suspect that that will address some of
- 18 the areas where we may not yet agree on
- 19 confidentiality, but I, I suggest that you should
- 20 have people within the company starting to think
- 21 how we can best approach that. Because I, I
- 22 certainly don't pre-judge what the appropriate
- 23 confidentiality treatment for that matter should
- be. I think that'll come up later.
- MR. GULIASI: Okay. Thank you.

1	VICE CHAIR PFANNENSTIEL: Les, two
2	observations on, specifically on the '06 update
3	subjects. I, the way you were describing them in
4	terms of PG&E's perhaps view of them, I, I would
5	encourage you to broaden how you're thinking about
6	the RPS issues. I mean, they're really clearly
7	broader than SEPs and they're broader than, you
8	know, one of the, any one of the individual
9	aspects of the RPS problem. We're really looking
10	for solutions, and we're looking for implementable
11	solutions.
12	Same with load management. The load
13	management question isn't just critical peak
14	pricing. That is, if anything, you know, a, one
15	of the, the kind of fixable aspects of the whole
16	thing. Rather, it's the, the broad question of
17	load management standards and why they exist in
18	law and whether we're achieving the goals that
19	we've set out, and that is between the two
20	Commissions. That is something that, that works,
21	I believe, quite well between the two Commissions
22	but we need to make sure that we are moving in the
23	right direction. And PG&E has been way ahead in
24	terms of the, the equipment side of that and going
25	ahead and installing the advanced metering, which

- will be part of the solution.
- 2 So I believe we're going to be looking
- 3 to PG&E to help work with us on load management.
- 4 I, I think that PG&E has not shown the resistance
- 5 that we've seen elsewhere, so we really want to
- find out how can we expand load management to
- 7 achieve the, the goals that have already been put
- 8 in place.
- 9 MR. GULIASI: I agree with you entirely,
- 10 Commissioner Pfannenstiel. And I think the, the
- intent of my comment about the value of the staff
- 12 reports really addresses this issue. To the
- 13 extent that the staff can kind of fully scope out
- 14 all, all of these issues and provide some
- 15 historical perspective on things, and make some
- 16 recommendations about moving forward so that we
- 17 can all get our arms around these issues, and all
- start from the same place, then I think we can,
- 19 you know, start moving forward.
- 20 But unless we, you know, if we do this
- 21 in a fractured way or in a way that doesn't give
- the complete story, we're going to continue to
- debate issues that we've been debating, and not
- 24 move forward at all.
- 25 So I'm, I think I'm entirely with you,

1 and I'm hoping that the staff can really provide a

- 2 vehicle for us to move forward.
- 3 VICE CHAIR PFANNENSTIEL: Great. Thank
- 4 you.
- 5 MR. GULIASI: Thank you very much.
- 6 VICE CHAIR PFANNENSTIEL: Jim Cassie.
- 7 MR. CASSIE: Thank you, Commissioners.
- 8 My name is Jim Cassie, representing San Diego Gas
- 9 and Electric.
- 10 I have to tell you the last time I was
- 11 here was 30 years ago, so this is pretty exciting
- 12 for me to be here. You guys were on, you guys
- 13 were on Howe Avenue. We called you the ERCDC, and
- 14 some would question whether development was part
- of the title. But we were just a small utility
- trying to build a modest nuclear plant in Blythe,
- so a lot has --
- 18 (Laughter.)
- 19 MR. CASSIE: -- a lot has changed since
- that time.
- 21 We will be filing something in writing
- so there will be more to this. And I, I don't
- 23 want to take up your time copying what Gary said,
- 24 because I did take a lot of notes when he talked.
- 25 And, and Les.

But again, the company looks forward to
working on this process, and the coordination that
everybody has talked about between the two
Commissions is, is paramount. I mean, I remember
a time when two Commissioners from the Commissions
wouldn't even say hello on the street, so, I mean,

you guys have come a long way in this process.

As far as the -- and I don't want to be admonished, Commissioner Geesman, like Les and Gary, but as far as looking at the supply issue, we'd encourage you to look at it in the aggregate. In the old days you did the forecast, we did the resource planning and supply. Our position is still consistent since 1978, so that's good to hear.

The one thing I do want to bring up is
the RPS. It, it appears, and I think you
mentioned a reassessment of that as part of this
process, and maybe that is the opportunity, as
CMUA pointed out, to use a workshop process to
really hash out some of the issues. And I'll tell
you, we are right on board with Mike Florio of
TURN on this rate reduction thing. The last time
we had a significant reduction in rates was when
we finished the power line to Phoenix, and we were

able to take advantage of some significant excess

- 2 capacity in that area.
- 3 As you know, we filed an application to
- 4 build a new line coming out of the Imperial
- 5 Valley, and again, you know, the renewables are,
- 6 are cost effective. They will be a positive
- 7 effect, have a positive effect on our rates. The
- 8 issue, though, I think that's lacking in this
- 9 process is transmission, at least for us. That's
- 10 the biggest deterrent for us to getting renewables
- into San Diego County. So I would encourage you
- 12 to add that one.
- 13 And with that, you'll be seeing our
- 14 written comments. It's good to be back.
- 15 VICE CHAIR PFANNENSTIEL: Thank you.
- Barry Flynn. No?
- 17 SPEAKER: He's on the phone.
- 18 VICE CHAIR PFANNENSTIEL: Oh, sorry.
- 19 Hello, is Barry Flynn there? No.
- 20 Well, we have one other person on the
- 21 phone, and maybe we can bring him in and then
- 22 bring in Mr. Flynn. We have Gregory Platt, or
- 23 Klatt, I guess it is.
- MS. WHITE: Gregory, can you ask your
- 25 questions now, make your comments? Okay.

1	VICE CHAIR PFANNENSTIEL: Are, are
2	either of the people who have said they wanted to
3	make comments available?
4	If not, is there anybody else here who
5	hasn't yet offered comments who would like to do
6	so?
7	Well, hearing none, I want to thank
8	everybody for the attendance and participation.
9	Commissioner Geesman and I are going away with a
10	lot of good information, new contacts, new
11	thoughts. Written comments that have been
12	provided here will be digested and, and used in
13	subsequent versions.
14	So this is the beginning of, of a long
15	process. It's got another 18 months to go. So
16	thank you for being with us this morning.
17	(Thereupon, the California Energy
18	Commission Committee Hearing on
19	the 2007 Integrated Energy Policy
20	Report was concluded at 11:45 a.m.)
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## CERTIFICATE OF REPORTER

I, PETER PETTY, an Electronic Reporter, do hereby certify that I am a disinterested person herein; that I recorded the foregoing California Energy Commission Committee Workshop; that thereafter the recording was transcribed.

I further certify that I am not of counsel or attorney for any of the parties to said Committee Workshop, nor in any way interested in the outcome of said matter.

IN WITNESS WHEREOF, I have hereunto set my hand this 22nd day of May, 2006.

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